



# Redistricting

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Alameda-Contra Costa Transit District  
Education and Initial Direction

September 6, 2023

# Actions Requested

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Conduct first of two public hearings to receive input on the composition of voting wards before maps are drafted

Request any additional information needed from staff and/or the demographer before the next public hearing to facilitate providing direction on creation and sequencing of draft plans

# Timeline

Hearing	Purpose	Date
1	<ul style="list-style-type: none"><li>• Education</li><li>• Public input</li></ul>	September 6
2	<ul style="list-style-type: none"><li>• Public input</li><li>• Initial direction</li></ul>	September 13
3	<ul style="list-style-type: none"><li>• Review plans (public &amp; draft)</li><li>• Provide additional direction</li></ul>	October 4
4	<ul style="list-style-type: none"><li>• Review or further revise plans</li><li>• Select final plan</li></ul>	October 25
5	<ul style="list-style-type: none"><li>• Introduce ordinance</li></ul>	November 8

# What is Redistricting?

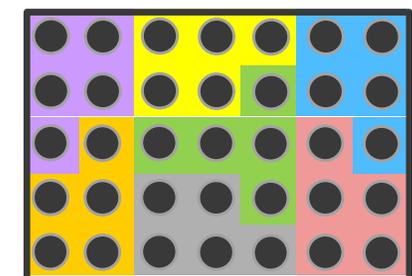
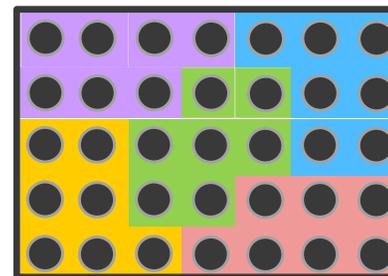
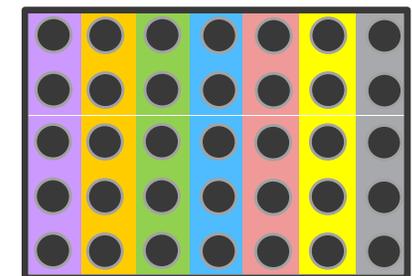
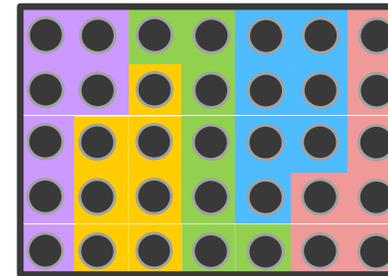
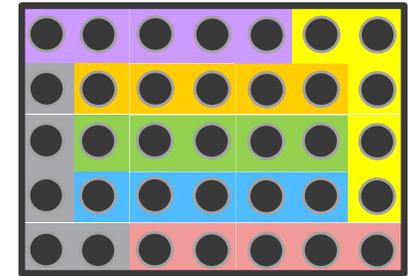
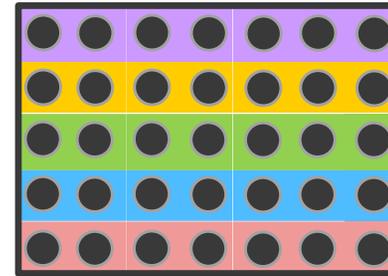
5 Directors currently elected from wards. 2 at-large

Redistricting the act of redrawing those lines

Normally done to reflect shifts in populations over time

In this case so all 7 Directors will be elected by wards

How those lines are drawn affects how people are represented



# Why Redistrict?

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**Evolving Rules:** Federal/state law continue to change. Both through legislation and the courts. California Voting Rights Act

**New Data:** While Census conducted once a decade, other data sources updated annually

**Public Input:** Communities change over time. New opportunities to engage public

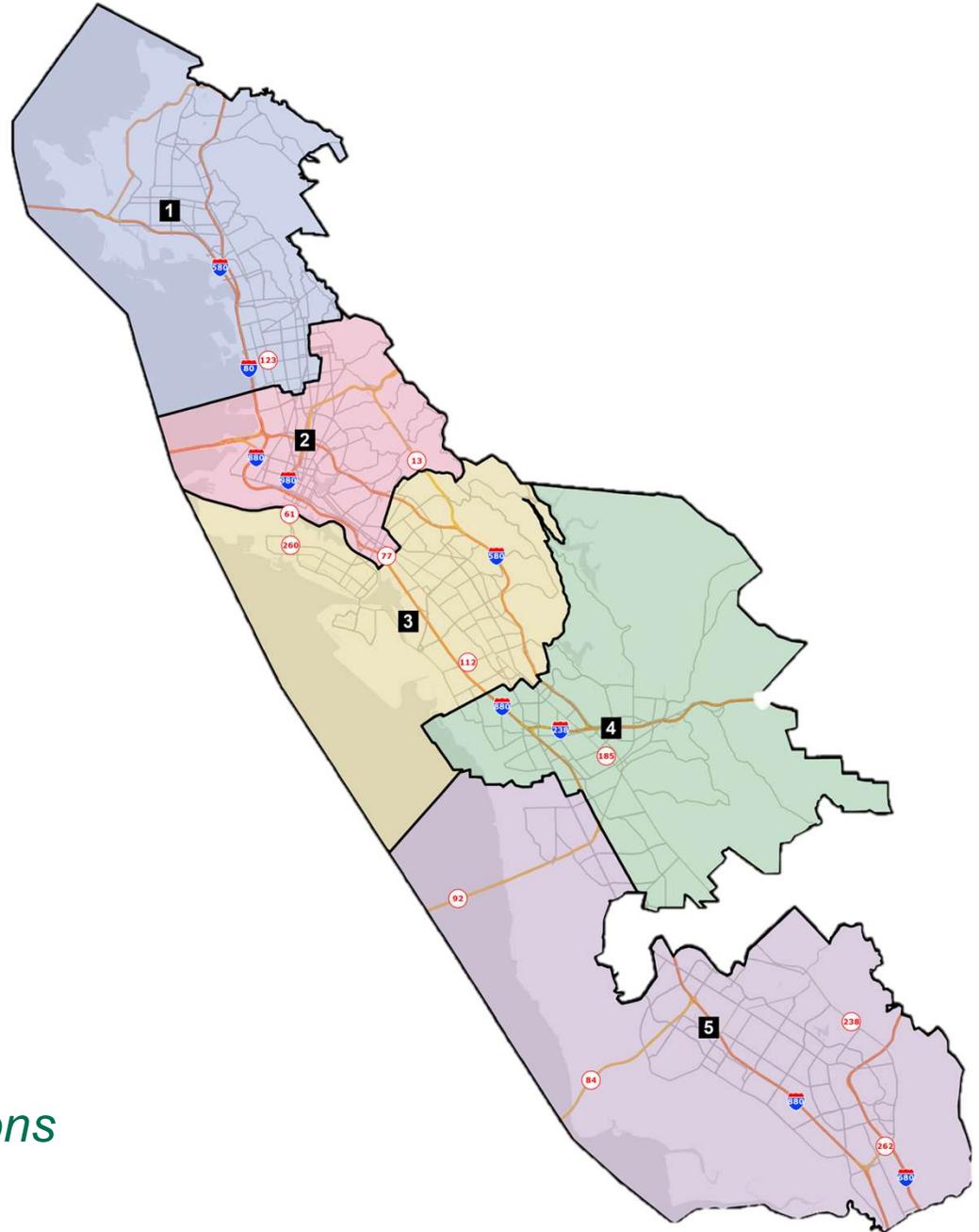
# Current Lines (5 Wards)

#	Population <sup>^</sup>	
	Total	Deviation
1	314,635	+0.0%
2	313,701	-0.3%
3	315,567	+0.3%
4	314,801	+0.1%
5	314,278	-0.1%

Total 1,572,982

Ideal 314,596

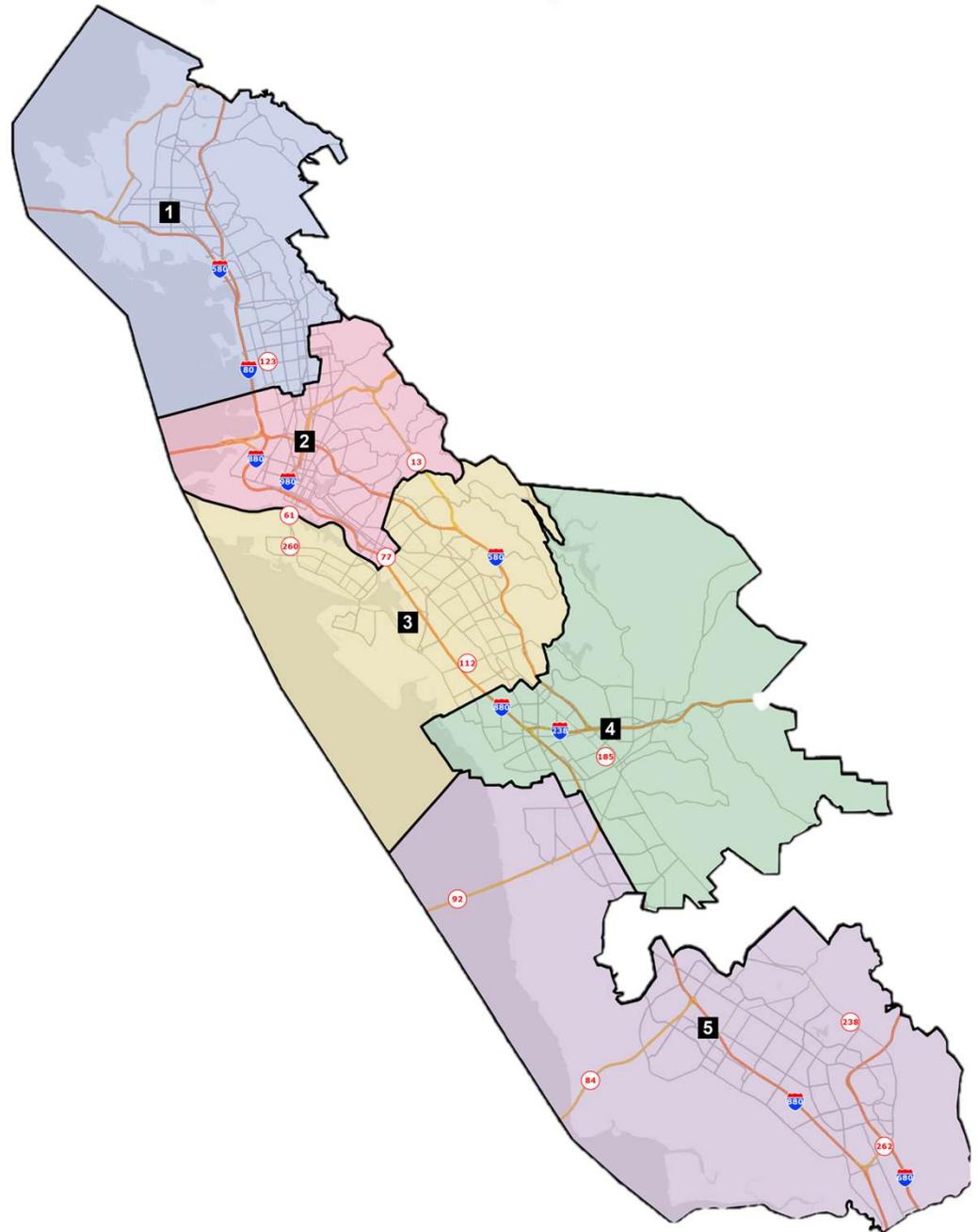
<sup>^</sup> 2020 Census Redistricting Data.  
Unadjusted for incarcerated populations



# Current Lines (7 Wards)

#	Population <sup>^</sup>	
	Total	Deviation
1	315,268	+40.1%
2	314,269	+39.6%
3	316,393	+40.6%
4	315,168	+40.0%
5	314,500	+39.7%
6	0	-100.0%
7	0	-100.0%
Total	1,575,598	
Ideal	225,085	

<sup>^</sup> 2020 Census Redistricting Data.  
Adjusted for incarcerated populations



# Current Lines

#	Asian Citizen Voting Age Population <sup>^</sup>			
	2015-2019 <sup>+</sup>		2019-2021 <sup>*</sup>	
	#	%	#	%
1	36,130	18.3%	37,524	18.5%
2	47,817	21.7%	49,801	21.9%
3	41,119	20.6%	43,034	20.9%
4	53,849	27.1%	60,186	29.2%
5	88,315	46.7%	91,033	48.9%
Total	267,230	26.6%	281,578	27.4%

<sup>^</sup> Calculated pursuant to OMB BULLETIN NO. 00-02

<sup>+</sup> Adjusted 2015-2019 American Community Survey Special Tabulation

<sup>\*</sup> Adjusted 2017-2021 American Community Survey Special Tabulation

# Current Lines

#	Population <sup>^</sup>	Citizen Voting Age Population <sup>+</sup>				
	Total	Total	Latino <sup>*</sup>	Asian <sup>*</sup>	Black <sup>*</sup>	NH-White
1	315,268	202,891	20.8%	18.5%	16.4%	42.2%
2	314,269	227,386	12.1%	21.9%	16.8%	47.0%
3	316,393	205,553	20.5%	20.9%	25.5%	30.3%
4	315,168	206,253	26.3%	29.2%	11.9%	29.3%
5	314,500	186,113	16.9%	48.9%	4.9%	26.3%
Total	1,575,598	1,028,196	19.2%	27.4%	15.3%	35.4%

<sup>^</sup> 2020 Census Redistricting Data. Adjusted for incarcerated populations

<sup>+</sup> Adjusted 2015-2019 American Community Survey Special Tabulation

<sup>\*</sup> Calculated pursuant to OMB BULLETIN NO. 00-02



# Relevant Laws

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U.S. Constitution

Federal Voting Rights Act

State Constitution and Code

Case Law

# Equal Population

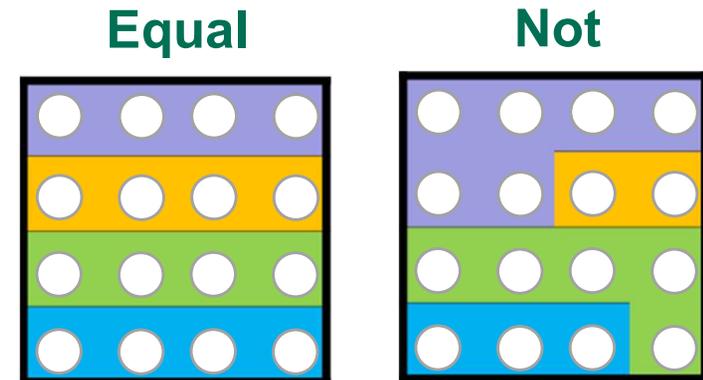
**Equal Population:** "As far as practicable"

Exact: no. Good faith: yes

**Deviation:** Difference between actual & ideal size

10% no longer clear "safe harbor"

California provides adjusted data for incarcerated populations



# 14<sup>th</sup> Amendment & Voting Rights Act

**Race:** Must not be the “predominant” factor

Can consider along with traditional, race-neutral, criteria

Traditional criteria must not be subordinate

**Vote Dilution:** Avoid depriving minority voters of an equal opportunity to elect a candidate of their choice

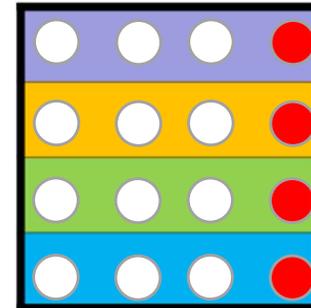
Discriminatory intent not required, only effect

# Voting Rights Act

## Gingles Criteria:

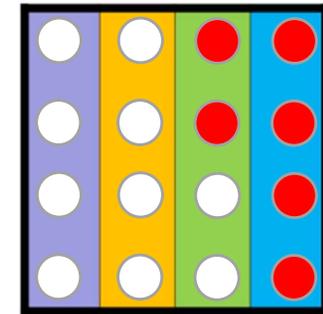
1. The minority group must be sufficiently large and geographically compact to constitute a majority in a district
2. The minority group must be politically cohesive
3. The white majority votes sufficiently as a block to enable it to usually defeat the minority's preferred candidate

### Cracking



Dispersing into several districts such that a block-voting majority can routinely outvote

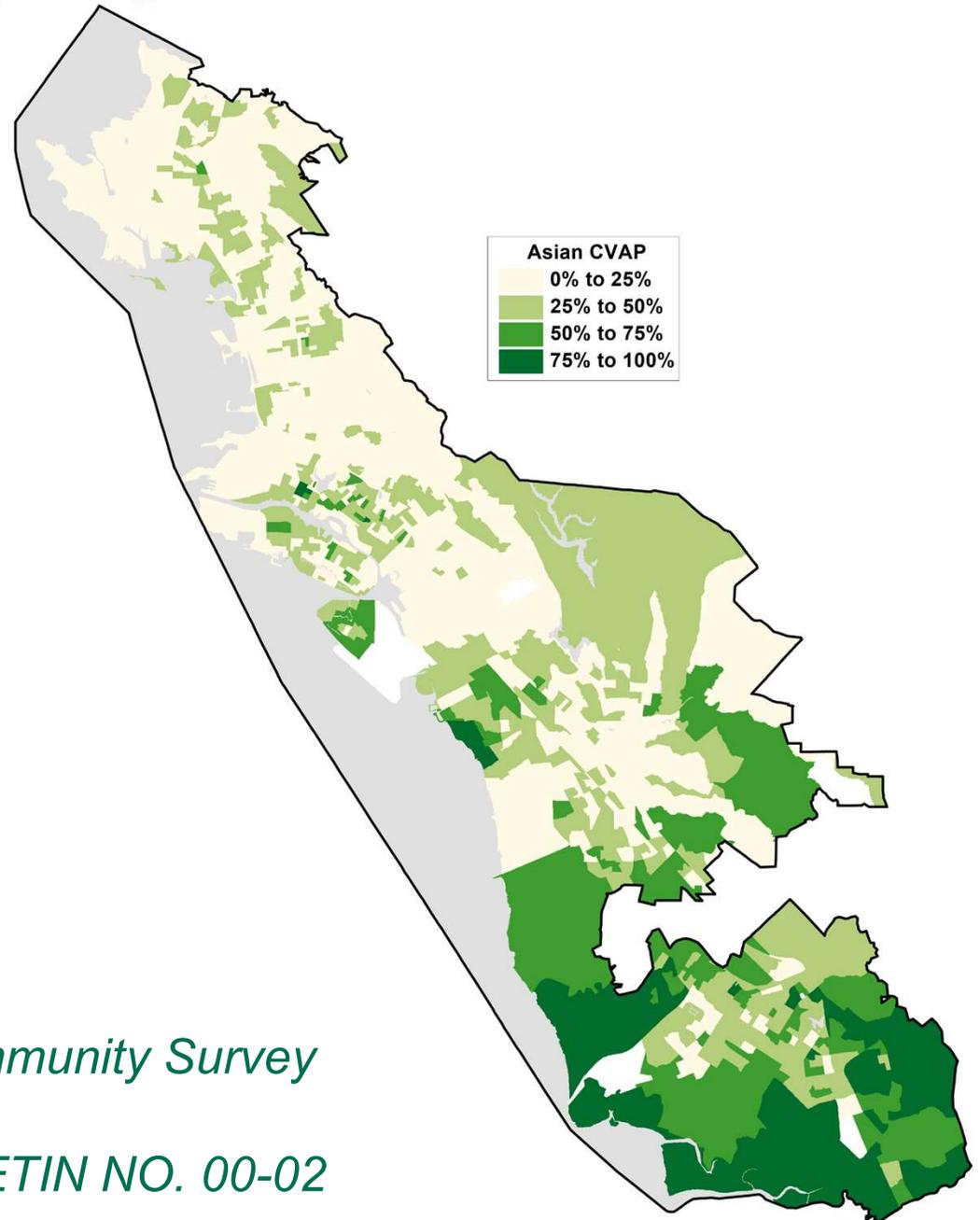
### Packing



Concentrating to minimize influence in other districts

# Voting Rights Act

#	CVAP <sup>+</sup>
	Asian*
1	18.5%
2	21.9%
3	20.9%
4	29.2%
5	48.9%
Total	27.4%



+ Adjusted 2017-2021 American Community Survey  
Special Tabulation

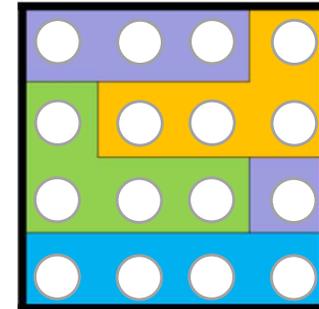
\* Calculated pursuant to OMB BULLETIN NO. 00-02

# Election Code 22000

**Contiguity:** All parts should be connected

Special cases such as islands

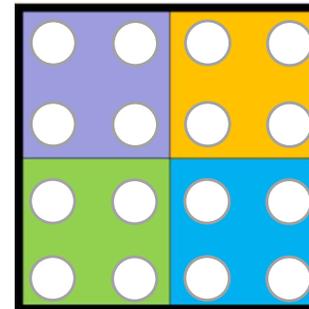
**Non-Contiguous**



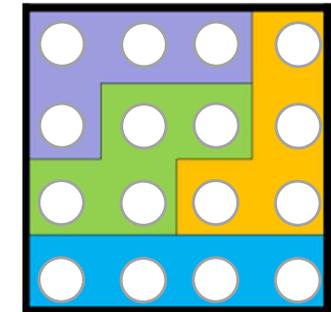
# Election Code 22000

**Compactness:** Be aware of shape and appearance

More



Less



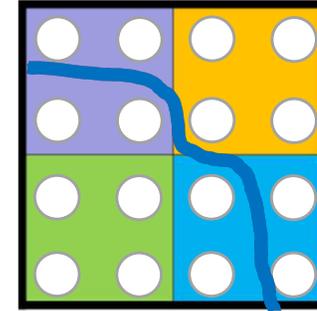
# Election Code 22000

## Topography and Geography:

Natural and man-made barriers  
and boundaries

Not always compact

Compact, But...



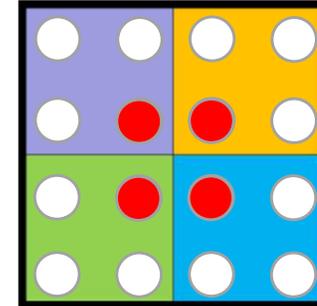
## Community of Interest:

Sharing common interests.  
Bringing like people together  
for representation

Minimize splits of communities  
of interest into different wards

Law generally does not limit  
the kinds of interests that may  
bind a community

## Split Community

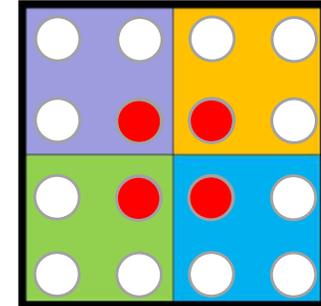


**COI Examples:** Common assets like schools and shopping areas, housing, culture and language, and employment

Can consider existing data such as public transit routes

No definitive dataset

**Split Community**



# Things to Remember

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**Strive for population equality.** Be prepared to justify deviations

**Ensure compliance with federal Voting Rights Act.** Avoid vote dilution where required

**Do not use race as the predominant factor.** Only as one of many factors and cannot subordinate other redistricting criteria

**Focus on traditional criteria.** Draw compact, contiguous divisions, making use of existing topography and geography, while respecting communities of interest

# Census Data

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**Census:** Conducted every ten years.

Purpose is to count every person

Used to determine if populations are equal

Reported by census blocks

**ACS:** Monthly sample averaged over five years

Purpose to estimate a more detailed demographics

Used to determine compliance with Voting Rights Act.

Reported primarily by census block groups or tracts

But California breaks down CVAP data to census block

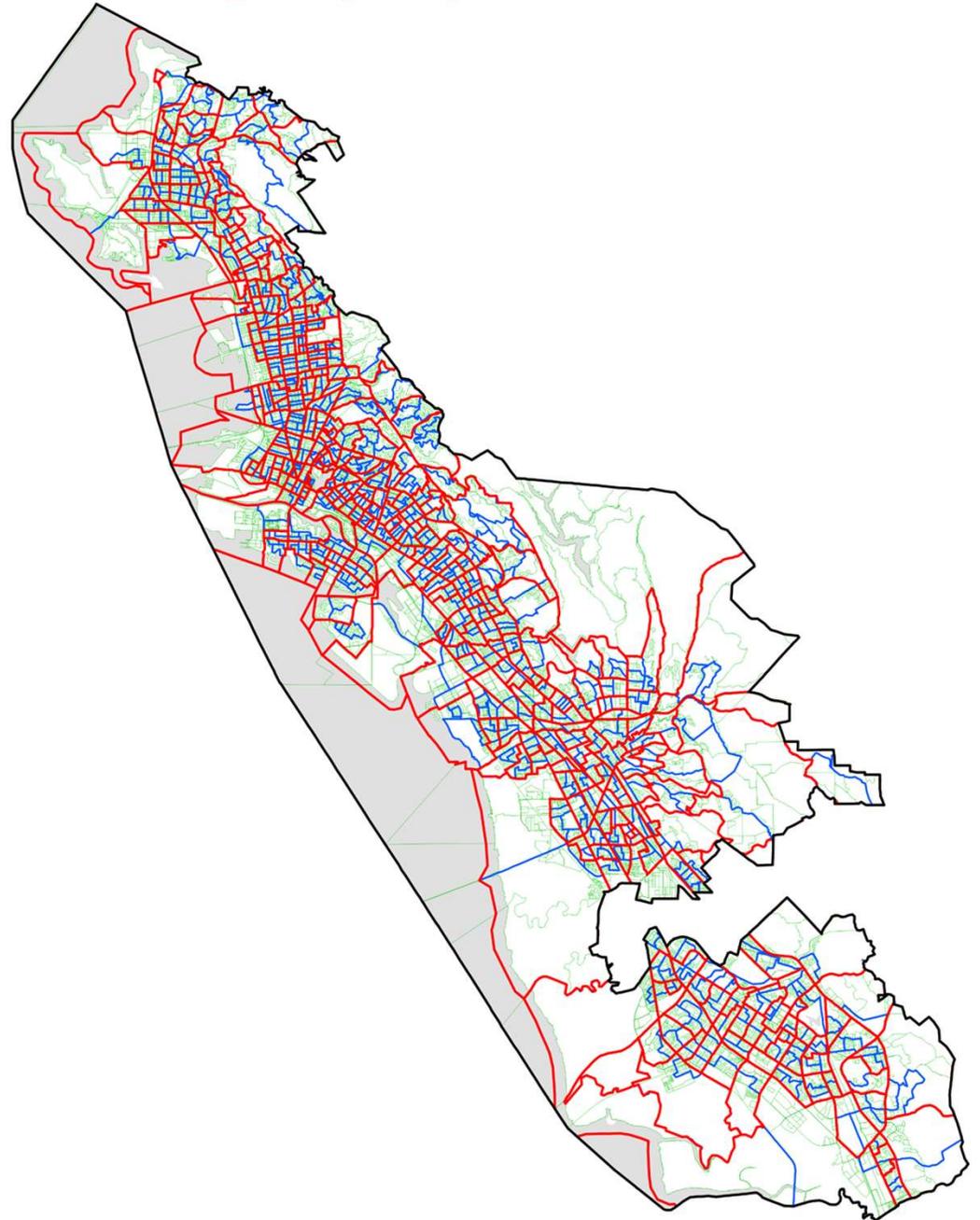
# Census Geography

Type <sup>+</sup>	#	Average Pop
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Block	16,819	94
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Block Group	1,115	1,413
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Tract	370	4,258
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*+ Includes Block Groups and Tracts only partially within the jurisdiction.*

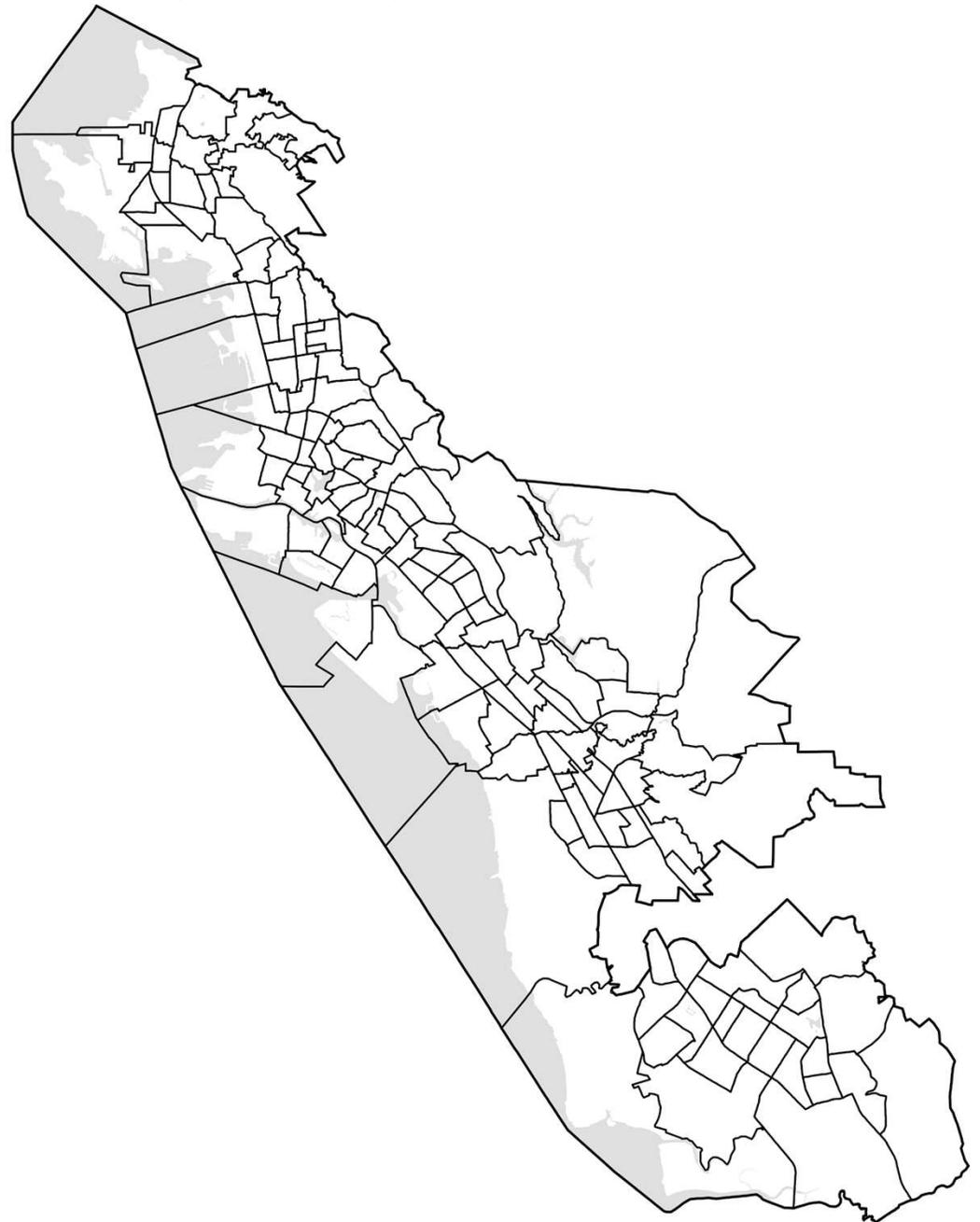
# Slice Geography

Type	#	Average Pop
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Slice	150	10,504
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**Slices:** Combination of county, city, census, other understandable boundaries, and existing plan

Used to lower barriers to public redistricting plans



# Three Phases

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## **Phase I:** Before draft plans:

- September 6
- September 13

Input on communities of interest, existing lines, and potential changes

## **Phase III:** After select final plan:

- November 8

Adoption of ordinance

## **Phase II:** After first draft plans:

- October 4
- October 25

Chance for feedback, suggested revisions, and alternate plans.

## Communities of Interest:

- Where is it located?
- What is the mutual interest of the community?
- Why should it be kept together?

Online interactive and printable worksheet

## Plans:

Online interactive using blocks

Printable worksheet and interactive excel using slices

Basic demographics, PDF, interactive map, and GIS files produced for all plans

## Webpage

- [www.actransit.org/redistricting](http://www.actransit.org/redistricting)

## Email

- [myvoice@actransit.org](mailto:myvoice@actransit.org)

## Phone

- (510) 891-7192
- Press 1 for English, 2 for Spanish, or 3 for Chinese

## Mail

- AC Transit Board of Directors
- 1600 Franklin Street
- Oakland, California, 94612