

STAFF REPORT

MEETING DATE: 11/12/2019

Staff Report No. 19-329

TO:Distict Parcel Tax Fiscal Oversight CommitteeFROM:Michael A. Hursh, General ManagerSUBJECT:FY 2018 - 2019 Measure VV/C1 Financial Statement

ACTION ITEM

RECOMMENDED ACTION(S):

Consider review and approval of the Measure VV/C1 Financial Statement and the adoption of Resolution No. 19-001 determining that the Measure VV/C1 funds collected during the 2018-19 Fiscal Year have been appropriated and expended in Special Transit Service District No. 1 for operation and maintenance activities.

- History of the District 1 District 2 Allocation Methodology;
- Measure VV/C1 Agreed Upon Procedure, including an Hours and Miles Comparison for District 1/District 2;
- AC Transit Audited Financial Statements (includes the D1/D2 Report and Supplemental Schedule).

BUDGETARY/FISCAL IMPACT:

There are no budgetary or fiscal impacts associated with this report.

BACKGROUND/RATIONALE:

The parcel tax was initially enacted in 2002. Proceeds from this special tax can only be used to fund the operations and maintenance of bus service within District. 1. In 2008, the voters in District 1 approved Measure VV, which increased the tax to \$96 per year and per parcel for a 10- year period.

In 2016, the voters in District 1 approved Measure C1, which extended the expiration date of the Parcel Tax until 2039. Measure VV proceeds are specifically designated for the operation and maintenance of bus services and this revenue is essential to the sustainability of District operations in District 1. The

Measure VV funds for Operations and Maintenance Expenses by County and Special Transit Service District for the fiscal year ending June 30, 2019 are shown in Attachment 2 - Measure VV Schedules with Independent Accountant's Report.

Revenue Collection History for Measure VV/C1

| Measure | FY 14/15 | FY 15/16 | FY 16/17 | FY 17/18 | FY 18/19 |
|---------|----------|----------|----------|----------|----------|
| VV** | \$29.4MM | \$29.4MM | \$29.5MM | \$29.6MM | \$29.7MM |

MEETING DATE: 11/12/2019

Staff Report No. 19-329

On November 12, 2008, the Board of Directors adopted Resolution 08-064 establishing the Alameda-Contra Costa Transit District Parcel Tax Fiscal Oversight Committee. The Committee is required to meet at least once per year to determine that funds generated by the District's parcel tax measures have been expensed in accordance with the intentions of the voters. In addition, the Committee is required to provide a written report and resolution regarding its findings to the Board of Directors and during the same time frame that the Chief Financial Officer makes his/her report on the annual fiscal year audit. In accordance with this resolution, the Committee is requested to review the use of Measure VV funds as accounted for in the attached report and to provide a written report and/or resolution to the AC Transit Board of Directors at the Regular Board meeting on December 11, 2019. Resolution 19-001 is attached for the Committee's consideration in confirming that the Measure VV funds collected during the 2018-19 fiscal year have been appropriated and expended in District 1 for operations and maintenance activities.

ADVANTAGES/DISADVANTAGES:

There are no advantages or disadvantages associated with this report.

ALTERNATIVES ANALYSIS:

There are no alternatives as this report is a requirement for the Parcel Tax Fiscal Oversight Committee.

PRIOR RELEVANT BOARD ACTION/POLICIES:

Staff Report 17-001, FY 2016-17 Measure VV Tax Proceeds to AC Transit Special Transit Service District. Resolution 18-001

ATTACHMENTS:

- 1. Resolution 19-001
- 2. Measure VV Agreed Upon Procedures
- 3. Schedules for Districts No. 1 and No. 2
- 4. AC Transit Audited Financial Statements; Year Ended June 30, 2019

Prepared by:

Claudia L. Allen, Chief Financial Officer

Approved/Reviewed by:

Michael A. Hursh, General Manager Denise C. Standridge, General Counsel

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT RESOLUTION NO. 19-001

A RESOLUTION DETERMINING THAT THE MEASURE VV/C1 FUNDS COLLECTED DURING THE 2018-19 FISCAL YEAR HAVE BEEN APPROPRIATED AND EXPENDED IN SPECIAL TRANSIT SERVICE DISTRICT NO. 1 FOR OPERATION AND MAINTENANCE ACTIVITIES

WHEREAS, on November 5, 2002, the voters in Special Transit Service District No. 1 ("District 1") approved Measure AA which imposed a \$24 dollar per parcel per year tax on properties in District 1 for five years, for the operation and maintenance of AC Transit's activities in District 1; and

WHEREAS, AC Transit Resolution No. 2098 created the Measure AA Oversight Committee for the purpose of determining that the monies collected under Measure AA were spent in District 1 for the operation and maintenance of AC Transit's services in District 1, as those terms are defined in AC Transit Resolution No. 2067; and

WHEREAS, on November 2, 2004, the voters in District 1 approved Measure BB, increasing the amount of the parcel tax to \$48.00 per parcel per year for ten years commencing on July 1, 2005; and

WHEREAS, as a consequence of the passage of Measure BB (with an increased time period and amount) Resolution No. 05-031 was adopted repealing Resolution No. 2098 and establishing the Measure AA/BB Oversight Committee, appointed its membership and amended Resolutions No. 2067 and 2135 modifying the reporting period from September 20th to December 31st of each year; and

WHEREAS, on November 4, 2008, the voters in District 1 approved Measure VV, increasing the amount of the parcel tax to \$96.00 per parcel per year for ten years, commencing on July 1, 2009; and

WHEREAS, on November 8, 2016, the voters in District 1 approved Measure C1 which extended the expiration date of the parcel tax for a period of 20 years until 2039; and

WHEREAS, a regular meeting of the Alameda-Contra Costa District Parcel Tax Fiscal Oversight Committee ("the Committee") was held on November 12, 2019, during which the Committee reviewed information provided by Alameda-Contra Costa Transit District's Chief Financial Officer contained in Staff Report No. 19-329.

NOW THEREFORE, the Parcel Tax Fiscal Oversight Committee of the Alameda-Contra Costa Transit District does resolve as follows:

<u>Section 1.</u> Determines that the monies collected pursuant to Measure VV/C1 during the 2018-19 Fiscal year were appropriated and expended for the operation and maintenance of AC Transit services in District 1.

Section 2. Authorizes the transmittal of a copy of this resolution to the AC Transit Board of Directors.

<u>Section 3.</u> This resolution shall become effective immediately upon its passage by four affirmative votes of the Alameda-Contra Costa Transit District Parcel Tax Fiscal Oversight Committee.

PASSED AND ADOPTED this 12th day of November, 2019.

Janet Abelson, Chair

Attest:

Linda A. Nemeroff, District Secretary

I, Linda A. Nemeroff, District Secretary for the Alameda-Contra Costa Transit District, do hereby certify that the foregoing Resolution was passed and adopted at a special meeting of the Alameda-Contra Costa Transit District Parcel Tax Fiscal Oversight Committee held on the 12th day of November, 2019, by the following roll call vote:

AYES:

NOES:

ABSENT:

ABSTAIN:

Linda A. Nemeroff, District Secretary

Approved as to Form and Content:

Denise C. Standridge, General Counsel



ALAMEDA-CONTRA COSTA TRANSIT DISTRICT

MEASURE VV AGREED UPON PROCEDURES June 30, 2019

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT

MEASURE VV AGREED UPON PROCEDURES June 30, 2019

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INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Management and the Board of Directors Alameda-Contra Costa Transit District Oakland, California

We have performed the procedures enumerated below, which were agreed to by management and the Board of Directors of the Alameda-Contra Costa Transit District (the District), solely to assist you in evaluating service hours, service miles, and the allocation of operations and maintenance expenses by county and Special Transit Service District (STSD) set forth in the accompanying schedules for the year ended June 30, 2019. The District's management is responsible for the accompanying schedules. The sufficiency of these procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures enumerated below either for the purpose for which this report has been requested or for any other purpose.

Our procedures and findings are as follows:

General

a) We read the Measure VV voter approved ballot measure noting that the ten-year parcel tax is levied for the purposes of providing essential transportation services, including the operation and maintenance of bus services within District 1.

Step performed without exception.

b) We traced Measure VV funds received for the year ended June 30, 2019 to the District's general ledger and to the independent confirmations received from the County of Alameda and the County of Contra Costa.

Step performed without exception.

Schedule of Service Hours and Service Miles By County and Special Transit Service District

a) We tested the schedule for clerical accuracy.

Step performed without exception.

b) We compared service hours for the year ended June 30, 2019 to the worksheets prepared by the District.



c) We compared STSD No. 1 service hours for the year ended June 30, 2019 to the worksheets prepared by the District.

Step performed without exception.

d) We recomputed the net changes in service hours during the year ended June 30, 2019 by county and STSD.

Step performed without exception. Additionally, we noted that the total service hours decreased by 17,377, or 0.81%.

e) We compared STSD No. 1 miles by county for the year ended June 30, 2019 to the worksheets prepared by the District.

Step performed without exception.

f) We recomputed the net changes in service miles during the year ended June 30, 2019 by county and STSD, and noted no errors.

Step performed without exception. Additionally, we noted that the total service miles increased by 244,751, or 1.04%.

Schedule of Operations and Maintenance Expenses Funded by Measure VV Taxed by County and Special Transit Service District

a) We tested the schedule for mathematical accuracy.

Step performed without exception.

b) We compared total expenses to the District's unaudited Statement of Revenues, Expenses, and Changes in Fund Net Position for the Transit Fund for the year ended June 30, 2019.

Step performed without exception.

c) We recomputed the total expenses before allocation by county and STSD.

Step performed without exception.

d) We compared service hours and service miles by county and STSD to the Schedule of Service Hours and Service Miles by county and STSD.

Step performed without exception.

e) We recomputed the service hours and service miles allocation percentages.



f) We traced expenses, allocated by county and STSD, to a worksheet prepared by the District. We noted that the District computed the allocated expenses for Contra Costa County, STSD No. 1 as follows:

| Total Expenses before alloca By County and STSD | tion x | Service Hours allocation % <i>(a)</i> + Service Miles allocation % <i>(b)</i> 2 |
|--|--------|---|
| (a) Service Hours allocation % = | STSE | a Costa County <u>) 1 Service Hours</u> TSD 1 Service Hours |
| (b) Service Miles Allocation % = | STSE | a Costa County <u>) 1 Service Miles</u> TSD 1 Service Miles |

g) We recomputed expenses allocated to Contra Costa County, STSD No. 1 using the above calculation and compared to the amounts calculated by the District.

Step performed without exception.

h) We compared the method used to allocate operations and maintenance expenses to Alameda STSD No. 2 to the District's stated allocation methodology.

Step performed without exception.

i) We noted that the District computed the allocated expenses for Alameda County STSD No. 1 as follows:

| Total expenses before allocation by county and STSD | - | Expenses allocated to Contra Costa County STSD No. 1 | = | Expenses allocated to Alameda County |
|---|---|--|---|---|
| Expenses allocated to Alameda County | - | Expenses allocated to Alameda County STSD No. 2 | = | Expenses allocated to Alameda County STSD No. 1 |

j) We noted that the District allocated total operations and maintenance expenses to STSD No. 1 by adding the sum of expenses allocated to Contra Costa County STSD No. 1 plus expenses allocated to Alameda County STSD No. 1.

Step performed without exception.

k) We recomputed the total allocation of operations and maintenance expenses to Alameda County and Contra Costa County STSD No. 1.

Step performed without exception.

I) We verified that the Measure VV proceeds received by the District did not exceed the operations and maintenance expenses allocated to STSD No. 1.



- m) We noted that total District operations and maintenance expenses allocated to STSD No. 1 exceeded Measure VV funding of \$29,727,022 by \$421,453,998 for the year ended June 30, 2019.
- n) We recalculated the total revenues and capital contributions and expenses for STSD No. 2.

Step performed without exception.

o) Calculate the cost coverage ratio for STSD No. 2 as defined by total operating revenues plus capital contributions for STSD No. 2 divided by total operating expenses for STSD No 2.

Step performed without exception. We noted that total operating revenues plus capital contributions for STSD No. 2 totaled \$66,679,528 and total operating expenses totaled \$55,354,586 for a cost coverage ratio of 120.4%.

Schedule of Maintenance Costs Funded By Measure VV Taxes By County and Special Transit Service District

- a) We obtained the Schedule of Maintenance Costs Funded by Measure VV Taxes (Schedule) from the District.
- b) We agreed Total Modal Expenses reported on the Schedule for function code 041 Vehicle Maintenance and 042 Non-vehicle Maintenance to the District's National Transit Database Report, Operating Expenses (F-30) form.
- c) We recalculated the percentage used to allocate costs reported on the Schedule by using expense allocations reported in the Special Transit Service Districts No. 1 and No. 2 Schedule with Independent Accountant's Report.

Step performed without exception.

d) We agreed Measure VV Taxes to the Special Transit Service Districts No. 1 and No. 2 Schedule with Independent Accountant's Report.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Insti8ute of Certified Public Accountants. We were not engaged to, and did not, conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on the accompanying schedule. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of management and the Board of Directors of the District and the Measure VV parcel tax oversight committee and is not intended to be, and should not be, used by anyone other than the specified parties.

San Francisco, California

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT SCHEDULE OF SERVICE HOURS AND SERVICE MILES BY COUNTY AND SPECIAL TRANSIT SERVICE DISTRICT June 30, 2019

| | For the Year Ended June 30, 2018 | Net Increase/ (Decrease) | For the Year Ended June 30, 2019 |
|---|--|-------------------------------------|--|
| SERVICE HOURS | | | |
| Contra Costa - STSD No. 1 | 239,671 | 4,724 | 244,395 |
| Alameda - STSD No. 1 Alameda - STSD No. 2 Total Alameda service hours | 1,709,467 <u>199,753</u> 1,909,220 | (17,831) (4,270) (22,101) | 1,691,636 <u>195,483</u> 1,887,119 |
| Total STSD No. 1 service hours | 1,949,138 | (13,107) | 1,936,031 |
| Total service hours | 2,148,891 | (17,377) | 2,131,514 |
| SERVICE MILES | | | |
| Contra Costa - STSD No. 1 | 2,809,984 | 168,825 | 2,978,809 |
| Alameda - STSD No. 1 Alameda - STSD No. 2 Total Alameda service miles | 17,927,120 <u>2,853,172</u> 20,780,292 | 96,685 <u>(20,759)</u> 75,926 | 18,023,805 <u>2,832,413</u> 20,856,218 |
| Total STSD No. 1 service miles | 20,737,104 | 265,510 | 21,002,614 |
| Total service miles | 23,590,276 | 244,751 | 23,835,027 |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT SCHEDULE OF OPERATIONS AND MAINTENANCE EXPENSES FUNDED BY MEASURE VV TAXES BY COUNTY AND SPECIAL TRANSIT SERVICE DISTRICT

June 30, 2019

| | Before Allocation By County | Contra Costa County STSD #1 | STSD #1 | Alameda County STSD #2 | / Total | Total <u>STSD #1</u> |
|--|--|---|--|--|---|---|
| Expenses Operator wages Other wages Fringe benefits Pension expenses Services Fuel and lubricants Office/printing supplies Bus parts/maintenance supplies Utilities | \$ 90,074,487 68,912,761 105,033,269 70,104,369 49,966,406 14,499,463 640,685 13,036,874 3,503,364 | \$ 10,855,978 8,264,210 12,632,096 8,431,282 5,992,110 1,738,816 76,833 1,563,418 420,133 | <pre>\$ 70,139,001 53,393,940 81,614,256 54,473,368 38,714,213 11,234,254 496,406 10,101,033 2,714,424</pre> | \$ 9,079,508 7,254,611 10,786,917 7,199,719 5,260,083 1,526,393 67,446 1,372,423 368,807 | \$ 79,218,509 60,648,551 92,401,173 61,673,087 43,974,296 12,760,647 563,862 11,473,456 3,083,231 | \$ 80,994,979 61,658,150 94,246,352 62,904,650 44,706,323 12,973,070 573,239 11,664,451 3,134,557 |
| Insurance Other expenses ADA paratransit joint venture Interest expense Depreciation Total expenses | 11,063,922 3,298,064 32,430,441 896,593 <u>43,074,908</u> <u>\$ 506,535,606</u> | 1,326,816 395,513 3,503,114 107,040 <u>5,165,663</u> <u>\$ 60,473,022</u> | 8,572,381 2,555,356 22,633,147 691,572 <u>33,374,647</u> <u>\$ 390,707,998</u> | 1,164,725 347,195 6,294,180 97,981 <u>4,534,598</u> <u>\$ 55,354,586</u> | 9,737,106 2,902,551 28,927,327 789,553 <u>37,909,245</u> <u>\$ 446,062,584</u> | 9,899,197 2,950,869 26,136,261 798,612 <u>38,540,310</u> <u>\$ 451,181,020</u> |
| Measure VV revenues Net deficit Service Hours Allocation Percentage | 100.00% | <u>4,824,543</u> <u>(55,648,479)</u> 11.47% | <u>24,902,479</u> <u>\$ (365,805,519)</u> 79.36% | <u>-</u> <u>\$ (55,354,586)</u> 9.17% | <u>24,902,479</u> <u>\$ (421,160,105)</u> | <u>29,727,022</u> <u>\$ (421,453,998)</u> 90.83% |
| Service Miles Allocation Percentage Average | 100.00% 100.00% | 12.50% 11.98% | 75.62% 77.49% | 11.88% 10.53% | | 88.12% 89.47% |

See accompanying notes to the schedule.

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT SCHEDULE OF MAINTENANCE COSTS FUNDED BY MEASURE VV TAXES BY COUNTY AND SPECIAL TRANSIT SERVICE DISTRICT June 30, 2019

| | | STSD #1 | | | STS | | | |
|--|----------------|--------------------|------------------|-----------|------------------------|------------------|-----------|--------------------------|
| Maintenance Costs and Funding | Am | iount | Percentage | | <u>Amount</u> | Percentage | | <u>Total</u> |
| Total model expenses 041 Vehicle maintenance 042 Non-vehicle maintenance | . , | 163,312 942.116 | 89.07% 89.07% | - + | 7,137,364 1.465.447 | 10.93% 10.93% | - | 65,300,676 13.407.563 |
| Total maintenance costs | 70, | 105,428 | | | 8,602,811 | | _ | 78,708,239 |
| Measure VV taxes | 29,7 | 727,022 | 100.00% | , o | <u> </u> | 0.00% | | 29,727,022 |
| Net costs funded by other resources | <u>\$ 40,3</u> | <u>378,406</u> | | <u>\$</u> | 8,602,811 | | <u>\$</u> | 48,981,217 |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT PROCEDURES PERFORMED AND CONCLUSIONS NOTES TO THE SCHEDULE OF SERVICE HOURS AND SERVICE MILES BY COUNTY AND SPECIAL TRANSIT SERVICE DISTRICT AND THE SCHEDULE OF OPERATIONS AND MAINTENANCE EXPENSES FUNDED BY MEASURE VV TAXES BY COUNTY AND SPECIAL TRANSIT SERVICE DISTRICT Year ended June 30, 2019

NOTE 1 – GENERAL

On November 30, 2004, the voters approved Measure BB, which superseded the Measure AA parcel tax authorizing Alameda and Contra Costa Counties (the Counties) to levy and collect a parcel tax for the purposes of "preserving affordable local public transportation services that allow seniors and people with disabilities to remain independent, take students to and from school, help East Bay residents commute to work and reduce traffic and air pollution by reducing the number of cars on the road." The tax became effective on July 1, 2005 and was to terminate on June 30, 2016. However, on November 4, 2008, the voters approved Measure VV, which supersedes the Measure BB parcel tax. Measure VV became effective July 1, 2009 and increased the annual parcel tax to \$96 per parcel. Measure VV is effective through June 30, 2019. Proceeds from this special tax can only be used to fund the operation and maintenance of bus service within Special Transit Service District (STSD) No. 1. The District received approximately \$29.7 million in Measure VV taxes during the year ended June 30, 2019.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND SCHEDULE PRESENTATION

These schedules are prepared under the guidelines of the agreement between the Contra Costa Transportation Authority and the Alameda-Contra Costa Transit District that essentially allocates expenses between STSD No. 1 and STSD No. 2. Consequently, they do not present the financial position, changes in financial position, or cash flows of the Alameda-Contra Costa Transit District.

NOTE 3 - BASIS OF ACCOUNTING

The Schedule of Operations and Maintenance Expenses by County and Special Transit Service District has been prepared in accordance with the accrual basis of accounting.

NOTE 4 - BASIS OF EXPENSE ALLOCATION

The expenses on the Schedule of Operations and Maintenance Expenses by County and Special Transit Service District are prorated to the Counties and the Special Transit Service Districts. It is based on an equal weighing of the relationship of hours and miles of service between the Counties and the Special Transit Service Districts within the Counties.



ALAMEDA-CONTRA COSTA TRANSIT DISTRICT

SPECIAL TRANSIT SERVICE SCHEDULES FOR DISTRICTS NO. 1 AND NO. 2 June 30, 2019

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT

SPECIAL TRANSIT SERVICE SCHEDULES FOR DISTRICTS NO. 1 AND NO. 2 June 30, 2019

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INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

Management and Board of Directors Alameda-Contra Costa Transit District Oakland, California

We have performed the procedures enumerated below, which were agreed to by management and the Board of Directors of the Alameda-Contra Costa Transit District ("the District") solely to assist the specified parties in evaluating the Schedule of Revenues and Expenses by Service Area for the year ended June 30, 2019. The District's management is responsible for the accompanying schedule and allocation methodology. The sufficiency of these procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures enumerated below either for the purpose for which this report has been requested or for any other purpose.

General:

A. We have read the Special Transit Service Districts (STSD) No. 1 and No. 2 allocation methodology for consistency with the prior year, and inquired of District Controller for any changes.

Step performed without exception.

Schedule of Revenues and Expenses by Service Area:

B. We have compared the Schedule to the audited financial statements.

Step performed without exception.

C. We compared service hours by STSD and by Alameda and Contra Costa Counties for the year ended June 30, 2019 that are used for allocation to the supporting spreadsheets prepared by the District.

Step performed without exception.

D. We compared the net changes in service hours from the prior year to the year ended June 30, 2019 by Alameda and Contra Costa counties and STSD.

Step performed without exception. District 1 service hours were 1,936,031 (90.83%) in FY19 and 1,949,138 (90.70%) in FY18. District 2 service hours were 195,483 in FY19 (9.17%) and 199,753 in FY18 (9.30%).

E. We compared service miles by STSD and by Alameda and Contra Costa Counties for the year ended June 30, 2019 that are used for allocation to the supporting spreadsheets prepared by the District.

F. We compared the net changes in service miles from the prior year to the year ended June 30, 2019 by Alameda and Contra Costa counties and STSD.

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Step performed without exception. District 1 service miles were 21,002,614 (88.12%) in FY19 and 20,737,104 (87.91%) in FY18. District 2 service miles were 2,832,413 (11.88%) in FY19 and 2,853,172 (12.09%) in FY18.

G. We recalculated the allocation of each financial statement caption in the Schedule by applying the District's allocation methodology for each caption to the District's total revenue or expense line item amount and compared this to the Schedule provided by the District.

Step performed without exception.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion on the schedule and allocation methodology. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of management and the Board of Directors of the District and is not intended to be, and should not be, used by anyone other than the specified parties.

San Francisco, California

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT SCHEDULE OF REVENUES AND EXPENSES BY SERVICE AREA For the Year Ended June 30, 2019

| 5 | <u>STSD #1</u> | <u>STSD #2</u> | Total | STSD #2 as a % <u>of Total</u> | Allocation Method- <u>ology</u> |
|--|----------------------------|----------------------------|----------------------------|--------------------------------------|---------------------------------------|
| Revenues | • • • • • • • • • • | • • • • • • • • • • | • • • • • • • • • • | 0.070/ | |
| Passenger fares | \$ 53,520,787 | \$ 3,824,902 | \$ 57,345,689 | 6.67% | (1) |
| BART transfers | 5,772,837 | 412,560 | 6,185,397 | 6.67% | (3) |
| Contract services | 8,641,950 | - | 8,614,950 | 0.00% | (14) |
| Advertising | 1,535,938 | 180,716 | 1,716,654 | 10.53% | (2) |
| Interest income | 1,124,387 | 168,093 | 1,292,480 | 13.01% | (6) |
| Other income Total revenue | 2,305,579 | 271,101 | 2,576,680 | 10.52% 6.25% | (14) |
| Total levenue | 72,901,478 | 4,857,372 | 77,758,850 | 0.23% | |
| Subsidies | | | | | |
| Property taxes | 80,994,979 | 21,901,411 | 110,467,273 | 19.83% | (7) |
| Property taxes - Measure VV | 29,727,022 | - | 29,717,022 | 0.00% | (10) |
| Local sales tax - Measure B | 30,860,641 | 2,506,843 | 33,367,484 | 7.51% | (11) |
| Local sales tax - Measure BB | 33,046,428 | 3,888,196 | 36,934,624 | 10.53% | (2) |
| Local sales tax - Measure J | 5,063,883 | - | 5,063,883 | 0.00% | (10) |
| Local operating assistance | 18,040,276 | 5,089,569 | 23,129,845 | 22.00% | (14) |
| State - AB1107 | 41,317,649 | 5,458,813 | 46,776,462 | 11.67% | (15) |
| State - AB2972 Home to School | 500,000 | - | 500,000 | 0.00% | (10) |
| State - TDA | 62,683,713 | 14,111,040 | 76,794,753 | 18.38% | (14) |
| State - STA | 23,882,944 | 3,359,757 | 27,242,701 | 12.33% | (5) |
| Federal operating assistance | 12,221,243 | 1,437,934 | 13,659,177 | 10.53% | (2) |
| Total subsidies | 345,909,661 | 57,753,563 | 403,663,224 | 14.31% | |
| Total revenue and subsidies | 418,811,139 | 62,610,935 | 481,422,074 | 19.24% | |
| Expenses | | | | | |
| Operator wages | 80,994,979 | 9,079,508 | 90,074,487 | 10.08% | (4) |
| Other wages | 61,658,150 | 7,254,611 | 68,912,761 | 10.53% | (2) |
| Fringe benefits | 94,246,352 | 10,786,917 | 105,033,269 | 10.27% | (13) |
| Pension expenses | 62,904,650 | 7,199,719 | 70,104,369 | 10.27% | (13) |
| Services | 44,706,323 | 5,260,083 | 49,966,406 | 10.53% | (2) |
| Fuel & lubricants | 12,973,070 | 1,526,393 | 14,499,463 | 10.53% | (2) |
| Office and printing supplies | 573,239 | 67,446 | 640,685 | 10.53% | (2) |
| Bus parts and maintenance supplies | 11,664,451 | 1,372,423 | 13,036,874 | 10.53% | (2) |
| Utilities | 3,134,557 | 368,807 | 3,503,364 | 10.53% | (2) |
| Insurance | 9,899,197 | 1,164,725 | 11,063,922 | 10.53% | (2) |
| Other expenses | 2,950,869 | 347,195 | 3,298,064 | 10.53% | (2) |
| Purchased transportation | 26,136,261 | 6,294,180 | 32,430,441 | 19.41% | (8) |
| Interest expense | 798,612 | 97,981 | 896,593 | 10.93% | (9) |
| Depreciation | 38,540,310 | 4,534,598 | 43,074,908 | 10.53% | (2) |
| Total expenses | 451,181,020 | 55,354,586 | 506,535,606 | 10.93% | |
| Income (loss) before conital contributions | (22 260 004) | 7 756 240 | (25 112 522) | (20 00/0/ | |
| Income (loss) before capital contributions | (32,369,881) | 7,256,349 | (25,113,532) | (28.89)% | (1 4) |
| Capital contributions - federal and local | 67,794,721 | 4,068,593 | 71,863,314 | 5.66% | (14) |
| Change in net position | <u>\$ 35,424,840</u> | <u>\$ 11,324,942</u> | <u>\$ 46,749,782</u> | | |

See accompanying notes to the schedule.

NOTE 1 – GENERAL

Special Transit Service District (STSD) No. 1 was the designation used from the creation of the Alameda-Contra Costa Transit District (District) for its original territory, consisting of the cities and surrounding unincorporated area from Richmond and San Pablo through Hayward. STSD No. 1 extends from San Pablo Bay to Hayward, including the cities of Richmond, San Pablo, El Cerrito, Albany, Berkeley, Emeryville, Oakland, Piedmont, Alameda, San Leandro, Hayward, and the unincorporated areas of Ashland, Castro Valley, Cherryland, El Sobrante, Kensington, and San Lorenzo. STSD No. 2 was created through an annexation agreement and includes the City of Fremont and the City of Newark in southwestern Alameda County where the District operates a network of local routes. Local service within Union City is operated by a separate agency, Union City Transit. Service to Palo Alto across the Dumbarton Bridge on the DB line is provided by the District under contract with a consortium of operators, led by the District.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND SCHEDULE PRESENTATION

The accompanying Schedule was prepared in accordance with accounting principles generally accepted in the United States of America and the allocation methodology guidelines listed below. This Schedule does not present the financial position, changes in financial position, or cash flows of the District.

NOTE 3 – BASIS OF ACCOUNTING

The Schedule has been prepared in accordance with the accrual basis of accounting.

NOTE 4 – BASIS OF ALLOCATION

The revenues and expenses on the Schedule are prorated between STSD No. 1 and No. 2 based on an allocation methodology that is specific to each financial statement caption. The primary allocation basis is an equal weighting of the relationship of hours and miles of service between the counties and the Special Transit Service District within the counties. The complete listing of allocation methodology is reported on page 4.

- (1) Fare box revenues are allocated on the basis of estimated revenues for each route operated by a District as record by the GFI system. Estimated revenues consist of cash collected on a route, plus the impact of estimated revenues related to passes and tickets used on that same route.
- (2) This revenue/expense line item is allocated to the District in which such services are provided, and then on the basis of the District's pro-rata share of service hours and service miles. Each District's allocation percentage is calculated using the following formula:

(District svc. Hours/Total svc. Hours) + (District svc. Miles/Total svc. Miles)

2

- (3) BART transfer revenue is allocated on the basis of each District's pro-rata share of fare box revenues as calculated under (1) above.
- (4) Actual operator pay per the general ledger is allocated to each District based on its prorate share of scheduled operator pay as recorded by the OTS 370 report.
- (5) State transit assistance revenues are allocated to each District based on its pro-rata share of "qualifying revenues", which are defined by the District to include the following: property taxes, Measure VV revenues, Measure B revenues, Measure BB revenues, Measure J revenues, fare box revenues, contract services, and Dumbarton reimbursement Revenues.
- (6) Interest income is allocated to each District based on its pro-rata share of total revenues and subsidies, excluding interest income.
- (7) Property taxes are allocated to each District on the basis of actual revenue as reported to the District by Alameda and Contra Costa County.
- (8) ADA paratransit subsidies are expenses that are allocated to each District based on its prorate share of ridership as reported to the District by its paratransit contractor.
- (9) Interest expense is allocated to each District based on its pro-rata share of total expenses, excluding interest expense.
- (10) Allocation of this revenue or expenses line item is not necessary as it is associated solely with a single District.
- (11) Measure B revenues were allocated between the Districts using two different methodologies. For the former Measure B, revenues are allocated using the formula in (2) above. Subsequent to May 31, 2002, Measure B revenues are based on the revised legislation, which allocates a specific portion of the total revenues received from each District.
- (12) TDA revenues are allocated to each District on the basis of actual revenues as reported to the District by the Metropolitan Transportation Commission.
- (13) Fringe benefits and pension expenses are allocated using the sum of each District's pro-rata share of operator's wages and other wages divided by the sum of total operator wages and other wages.
- (14) This revenue or expense line item is allocated to the District in which such services are provided, or if District wide, using methodology (2) above.
- (15) Allocation of this revenue line item is based upon the allocation percentage approved by the District's Board of Directors.



ALAMEDA-CONTRA COSTA TRANSIT DISTRICT

FINANCIAL STATEMENTS

June 30, 2019

DRAFT

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT

FINANCIAL STATEMENTS June 30, 2019

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Crowe LLP Independent Member Crowe Global

INDEPENDENT AUDITOR'S REPORT

Board of Directors Alameda-Contra Costa Transit District Oakland, California

Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities and fiduciary activities of Alameda-Contra Costa Transit District (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the AC Transit Employees' Retirement Plan, which represents the fiduciary activities of the District. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the AC Transit Employees' Retirement Plan, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the AC Transit Employees' Retirement Plan were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activities of the District, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Changes in Employer's Net Pension Liability and Related Ratios, Schedule of Changes in Net Other Postemployment Benefits (OPEB) Liability and Related Ratios, Schedule of Employer's Contributions, and Schedule of Funding Progress, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit for the year ended June 30, 2019 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying Introductory Section, Other Supplementary Information for the year ended June 30, 2019, and Statistical Section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information for the year ended June 30, 2019 is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2019 basic financial statements. The Other Supplementary information has been subjected to the auditing procedures applied in the audit of the 2019 basic financial statements for the year ended June 30, 2019 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2019 basic financial statements or to the 2019 basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information is fairly stated, in all material respects, in relation to the 2019 basic financial statements as a whole for the year ended June 30, 2019.



We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the District as of and for the year ended June 30, 2018 (not presented herein), and have issued our report thereon dated December 19, 2018, which contained unmodified opinions on the respective financial statements of the business-type activities and fiduciary activities. The Comparative Schedules of Net Position, Comparative Schedules of Revenues, Expenses, and Changes in Net Position, Comparative Schedules of Cash Flows, and Comparative Schedules of Revenues, Expenses, and Changes in Net Position - Budgetary Basis (referred to collectively as "Comparative Schedules") as of and for the year ended June 30, 2018, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2018 financial statements. The Comparative Schedules as of and for the year ended June 30, 2018, as listed in the table of contents, have been subjected to the auditing procedures applied in the audit of the 2018 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Comparative Schedules are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2018.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated <>, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

San Francisco, California

MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the Alameda-Contra Costa Transit District's financial performance provides an overview of the District's activities for Fiscal Year 2019 with comparisons to the prior fiscal year.

Financial Highlights

- At June 30, 2019, total assets and deferred outflow of resources were \$777.8 million, an increase of \$110.0 million, or 16 percent, compared to June 30, 2018, when it was \$667.8 million. Total current assets at June 30, 2019 were \$230.2 million, an increase of \$14.6 million, or 7 percent, primarily related to increases in cash and net receivables at year end due to timing. Capital assets, net of accumulated depreciation increased by \$45.4 million or 11 percent, to \$445.5 million due to the District's capital programs. Other Non-Current Assets stayed relatively stable at \$1.2 million. Deferred outflows increased by \$49.9 million, or 98 percent, to \$100.9 million primarily due to the pension related net of investment gains/losses and the amortization of investment losses from prior periods.
- At June 30, 2019, total liabilities and deferred inflow of resources were \$707.5 million, an increase of \$63.2 million, or 10 percent, compared to June 30, 2018 when they were \$644.3 million. Total current liabilities increased by \$6.1 million, or 7 percent, over fiscal year 2018 when they were \$86.0 million due to a net increase in related subcategories at year end, most notably increases in unearned revenue of \$5.1 million and in other accrued liabilities of \$3.2 million offset by decreases in other subcategories. Other non-current liabilities increased by \$83.1 million, or 17 percent, from June 30, 2018 when they were \$481.1 million. This was primarily due to the growth in the net pension liability. At June 30, 2019 net pension liability was \$339.5 million, an increase of \$84.6 million, or 33 percent, over fiscal year 2018 when it was \$254.9 million. This change is attributable to investment and actuarial losses. The decrease in deferred inflows of \$26.0 million is the product of the net activity of expected and actual experience as reflected in the pension GASB 68 and GASB 75 actuarial studies.
- For Fiscal Year 2019, operating revenues increased by \$6.0 million, or 8 percent, to \$76.5 million or 8 percent. There was an increase in passenger fare revenues of \$2.5 million, attributable to fare increases, and in contract services of \$3.2 million due to an increase pass subsidies. At June 30, 2018 operating revenues were \$70.6 million. Farebox revenue of \$2.6 million was attributable to the Joint Powers Agreement (JPA) joint ventures for Paratransit and Dumbarton.
- In Fiscal Year 2019, total expenses were \$505.6 million, an increase of \$29.6 million, or 6 percent, compared to \$476.0 million at June 30, 2018. There were expense increases in all categories, except materials, with salary and wages, outside services, and insurance, showing the larger increases. Salary and wages increased by \$8.9 million or 6%, due in part to collective bargaining agreement (CBA) driven wage increases, insurance increased by \$3.6 million or 49 percent, mainly due to the absence of a favorable offsetting actuarial adjustment as was the case in 2018. The increase in the outside services number of \$9.8 million is primarily attributable to the increase in "Pass Through" expenditures which during the period grew by \$8.0 million. ("Pass Through" revenues and expenditures are generated from projects belonging to other agencies, which may directly or indirectly benefit the District's operations.) There were minor offsets in other categories. Fringe Benefits increased by \$2.8 million or 2 percent, and while fringe had typical incremental increases in its component sub categories, it also had a major increase in pension of \$19.2 million, due to actuarial results, and conversely actuarial results for in OPEB and workers compensation drove favorable offsets, leading to this net result in fringe benefits for the period

- For Fiscal Year 2019, non-operating revenues were \$404.1 million, an increase of 33.5 million, or 9 percent, compared to Fiscal Year 2018 when it was \$370.6 million. Increases occurred in all categories with the most notable increases occurring in Local sales taxes of \$8.3 million, state of \$7.2 million, and property tax of \$5.5 million. While federal revenues did show a year over year increase of \$8.1 million this was primarily due to "pass through" funds which are not available to fund District operations.
- At June 30, 2019, net position was \$70.3 million, an increase of \$46.8 million, or 199 percent, from June 30, 2018 when it was \$23.5 million. This 2019 increase in net position was driven by the net result of total operating and non-operating revenues during the fiscal year of \$480.6 million, combined with capital funds earned during the period of \$71.9 million, totaling \$552.5 million, over total expenses of \$505.6 million.

Overview of the Financial Statements

The Financial Section of this report presents the District's financial statements as two components: basic financial statements and notes to the financial statements. It also includes other supplemental information in addition to the basic financial statements.

Basic Financial Statements

The *Statement of Fund Net Position* presents information about assets and liabilities with the difference between the two reported as *net position*. The change in net position over time is an indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Net Position report shows the changes during the year and presents a comparison between operating revenues and operating expenses. Operating revenues and expenses are related to the District's principal business of providing bus transit services. Operating expenses include the cost of direct services to passengers, administrative expenses, contracted services and depreciation on capital assets. All other revenues and expenses not included in these categories are reported as non-operating.

The Statement of Cash Flows reports inflows and outflows of cash and is classified into four major components:

- Cash flows from operating activities which includes transactions and events reported as components of operating income in the statement of revenues, expenses and changes in net position.
- Cash flows from non-capital financing activities which include operating grant proceeds as well as operating subsidy payments from third parties and other non-operating items.
- Cash flows from capital and related financing activities which arise from the borrowing and repayment (principal and interest) of capital-related debt, the acquisition and construction of capital assets and the proceeds of capital grants and District contributions.
- *Cash flows from investing activities* which includes the proceeds from the sale of investments and receipt of interest. Outflows in this category include the purchase of investments.

Notes to the Financial Statements

Various notes provide additional information that is essential to a full understanding of the information provided in the basic financial statements. These are found immediately following the financial statements to which they refer.

Other Information

This report also presents certain required supplementary information in accordance with the requirements of GASB. In addition, supplementary information and associated notes concerning compliance with the District's annual budget appear immediately following the required supplementary information.

Analysis of Basic Financial Statements

| Alameda-Contra Costa Transit District | | | | | |
|---------------------------------------|--|--|--|--|--|
| Net Position | | | | | |
| (in thous and s) | | | | | |
| Fiscal Year Ended June 30, 2019 | | | | | |

| | 2019 | | 2018 | | | % | |
|--|------|-----------|-----------|-----------|------------|----------|------|
| Assets | | | | | | | |
| Current Assets | \$ | 230,176 | \$ | 215,578 | \$ | 14,598 | 7% |
| Capital Assets, net | | 445,540 | | 400,106 | | 45,434 | 11% |
| Other Non-Current Assets | | 1,169 | | 1,138 | | 31 | 3% |
| Total Assets | | 676,885 | | 616,822 | | 60,063 | 10% |
| Deferred Outflows | | 100,907 | | 50,994 | | 49,913 | 98% |
| Total Assets and Deferred Outflow of Resources | | 777,792 | | 667,816 | | 109,976 | 16% |
| Liabilities | | | | | | | |
| Current Liabilities | \$ | 92,090 | \$ | 86,010 | \$ | 6,080 | 7% |
| Long Term Portion of COPS | | 10,704 | | 11,169 | | (465) | -4% |
| Net Pension Liability | | 339,538 | | 254,935 | | 84,603 | 33% |
| Net OPEB Liability | | 150,336 | | 151,324 | | (988) | -1% |
| Other Non-Current Liabilities | | 63,627 | | 63,667 | | (40) | 0% |
| Total Liabilities | | 656,295 | | 567,105 | | 89,190 | 16% |
| Deferred Inflows | | 51,153 | | 77,168 | . <u> </u> | (26,015) | -34% |
| Total Liabilities and Deferred Inflow of Resources | | 707,448 | | 644,273 | | 63,175 | 10% |
| Net Position | | | | | | | |
| Invested in Capital Assets, net of related debt | | 434,371 | | 386,714 | | 47,657 | 12% |
| Restricted for Capital Purchases | | 19,239 | | 22,769 | | (3,530) | -16% |
| Restricted for Debt Service | | 836 | | 763 | | 73 | 10% |
| Unrestricted | | (384,102) | | (386,703) | | 2,601 | -1% |
| Total Net Position | | 70,344 | | 23,543 | | 46,801 | 199% |
| Total Liabilities and Net Position | \$ | 777,792 | <u>\$</u> | 667,816 | <u>\$</u> | 109,976 | 16% |

Assets:

At June 30, 2019, total assets and deferred outflow of resources were \$777.8 million, an increase of \$110.0 million, or 16 percent, compared to June 30, 2018, when it was \$667.8 million. Current assets at June 30, 2019 were \$230.2 million, an increase of \$14.6 million, or 7 percent, primarily due to a net increase in cash and receivables at yearend. This net increase was comprised of a net increase in cash and investments of \$10.4 million which was inclusive of a spend down of restricted capital funds on related programs of \$3.5 million. Capital and operating receivables increased by a net of \$4.3 million primarily due to timing. Additionally, there was a year over year decrease in the receivable due from the pension trust fund of \$4.4 million again due to timing which was partially offset by an increase in inventory of \$1.2 million, and prepaids of \$2.7 million mainly due to prepaid insurance and deferred election expense. Non-Current assets increased by \$45.5 million primarily due to capital asset additions related to District programs. Deferred outflows related to pension and OPEB increased by \$49.9 million, or 98 percent, to \$100.9 million over June 30, 2018 when it was \$51.0 million. Pension was responsible for \$47.5 million of this difference. The change in this number is the product of changes in actuarial assumptions, and the difference between actuarially projected and actual earnings of pension investments.

Liabilities:

At June 30, 2019, total liabilities and deferred inflows of resources were \$707.4 million, an increase of \$63.2 million, or 10 percent, compared to June 30, 2018 when they were \$644.3 million. Current liabilities at June 30, 2019 were \$92.1 million an increase of \$6.1 million, or 7 percent, over June 30, 2018 when it was \$86.0 million. Several factors contributed to this net result, including increases of \$5.1 million in unearned revenue primarily from state sources in support of the District's Bus Rapid Transit (BRT) project, net increases in benefit carrier liabilities of \$2.1 million due to timing and an increase in paid time off categories of \$1.1 million related to wage increases and timing. The increases in current liabilities were offset by a decrease in short term claims liability of \$1.0 million due net favorable actuarial results, a reduction in the short-term certificates of participation (COPS) liability of \$1.8 million, due to normal scheduled payments.

Total other non-current liabilities were \$564.2 million, an increase of \$83.1 million or 17 percent, from June 30, 2018 when it was \$481.1 million. This result was almost solely due to an increase in net pension liability of \$84.6 million due to the net of assumption changes, along with actuarial gains and investment returns. The long-term portion of the COPS, liability is \$10.7 million, a decrease of \$0.5 million over the June 30, 2018 balance when the liability was \$11.2 million, due to normal progression on the related amortization tables.

Deferred Inflows was \$51.2 million at June 30, 2019, a decrease of \$26.0 million or 34 percent, comprised of a decrease in Pension deferred inflows of \$22.4 million and OPEB related of \$3.6 million as the net of expected and actual actuarial experience related to the pension and OPEB plans.

Net Position:

At June 30, 2019, net position was \$70.3 million, an increase of \$46.8 million, or 199 percent, from June 30, 2018 when it was \$23.5 million. During the current fiscal year revenues grew by \$39.4 million, or 9 percent and expenses grew by 29.6 million or 6%. Total operating and non-operating revenues during the fiscal year ended June 30, 2019 were \$480.6 million and capital revenues of \$71.9 million totaling \$552.4 million, over total expenses of \$505.6 million.

Alameda-Contra Costa Transit District Statement of Revenues, Expenses and Changes in Net Position (in thousands) For the Years Ended June 30, 2019 and June 30, 2018

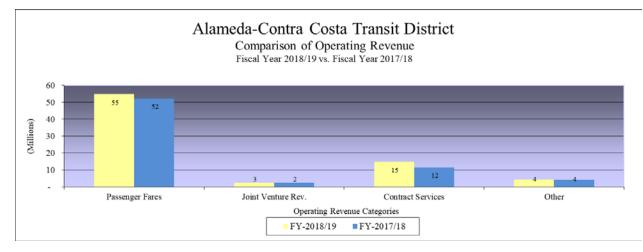
| | 2019 2018 | | 2018 | С | hanges | % | |
|--|-----------|----------|------|----------|--------|---------|--------|
| Revenues | | | | | | | |
| Operating Revenues | | | | | | | |
| Passenger Fares | \$ | 54,794 | \$ | 52,245 | \$ | 2,549 | 5% |
| Operating Revenues of JPA and Consortium | | 2,552 | | 2,477 | | 75 | 3% |
| Contract Services | | 14,827 | | 11,579 | | 3,248 | 28% |
| Other | | 4,341 | | 4,261 | | 80 | 2% |
| Total Operating Revenues | | 76,514 | | 70,562 | | 5,952 | 8% |
| Non-Operating Revenues | | | | | | | |
| Property Taxes | | 140,194 | | 134,694 | | 5,500 | 4% |
| Local Sales Taxes (Note 7) | | 108,343 | | 99,982 | | 8,361 | 8% |
| Local Funds (Note 7) | | 92,517 | | 91,555 | | 962 | 1% |
| Federal | | 13,659 | | 5,598 | | 8,061 | 144% |
| State | | 20,843 | | 13,681 | | 7,162 | 52% |
| Non-Oper. Revenues of JPA and Consortium | | 28,106 | | 25,878 | | 2,228 | 9% |
| Gain (Loss) on sale of capital assets | | 10 | | (1) | | 11 | -1100% |
| Interest Income | | 1,292 | | 575 | | 717 | 125% |
| Interest Expense | | (893) | | (1,346) | | 453 | -34% |
| Total Non-Operating Revenues | | 404,071 | | 370,616 | | 33,455 | 9% |
| Total Revenues | | 480,585 | | 441,178 | | 39,407 | 9% |
| Expenses | | | | | | | |
| Operating Expenses | | | | | | | |
| Operator Wages | | 90,074 | | 85,733 | | 4,341 | 5% |
| Other Wages | | 68,913 | | 64,353 | | 4,560 | 7% |
| Fringe Benefits | | 175,138 | | 172,335 | | 2,803 | 2% |
| Depreciation | | 43,075 | | 40,230 | | 2,845 | 7% |
| Fuel & Oil | | 14,499 | | 12,734 | | 1,765 | 14% |
| Other Materials & Supplies | | 11,212 | | 13,951 | | (2,739) | -20% |
| Services | | 49,966 | | 40,858 | | 9,108 | 22% |
| Insurance | | 11,064 | | 7,425 | | 3,639 | 49% |
| Expenses of JPA and Consortium | | 32,430 | | 30,177 | | 2,253 | 7% |
| Other | | 9,277 | | 8,243 | | 1,034 | 13% |
| Total Operating Expenses | | 505,648 | | 476,039 | | 29,609 | 6% |
| Loss before Capital Contributions | | (25,063) | | (34,861) | | 9,798 | -28% |
| Capital Contributions | | 71,863 | | 74,470 | | (2,607) | -4% |
| Change in Net Position | | 46,800 | | 39,609 | | 7,191 | 18% |
| Net Position, beginning of year | | 23,544 | | (16,065) | | 39,609 | -247% |
| Net Position, end of year | \$ | 70,344 | \$ | 23,544 | \$ | 46,800 | 199% |

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Operating Revenue:

For Fiscal Year 2019, operating revenues increased by \$6.0 million, or 8 percent, to \$76.5 million, over June 30, 2018 when they were \$70.6 million. Passenger fares increased by \$2.5 million or 5 percent. There was a general fare increase at the beginning of the fiscal year, and an increase of the Transbay fare midyear. The portion of passenger fares attributable to JPA joint venture are \$2.6 million and showed a 3 percent increase over June 30, 2018.

Contract fares grew by \$3.2 million and included youth pass subsidies of \$1.8 million, and subsidies for running augmentation service of \$1.5 million, additionally, there was growth of the District's "EZ pass" and "Eco Pass" programs.



Non-Operating Revenue:

For fiscal year 2019, non-operating revenues were \$404.1 million, which is a net increase of \$33.5 million, or 9 percent, compared to fiscal year 2018 when it was \$370.6 million. This overall net increase included year over year increases in Property Taxes and local sources of \$14.8 million, as well as net increases in both federal and state funds.

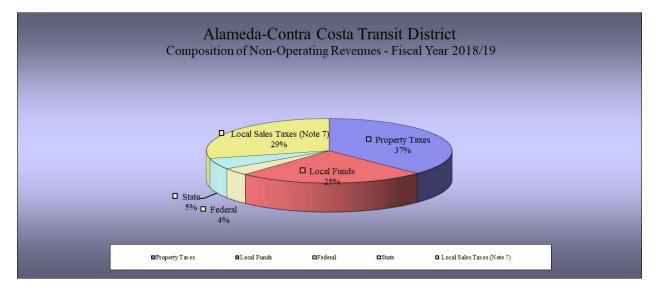
At fiscal yearend 2019 property taxes were \$140.2 million an increase of \$5.5 million or 4 percent, over fiscal year 2018. The property tax number contains both regular property tax of \$110.5 million, and a fixed parcel tax which came in at \$29.7 million, the latter is accessed in a portion of our service area and is stable year over year. The regular property tax component has been growing over the previous three fiscal years at an average of 8.7 percent per year. This year the growth was 5 percent, potentially indicating a change in the more recent trend. Local sales tax revenues went from \$100.1 million at June 30, 2018, to \$108.3 million as of June 30, 2019, an increase of \$8.4 million, or 8 percent. These included increases in Measure B, Measure J and AB1107 funds, of \$2.0 Million, \$2.4 million, \$0.2 million, and \$3.8 million respectively.

Local funds, totaling \$92.5 million at June 30, 2019 grew by \$1.0 million, or 1 percent, over June 30, 2018 when it was \$91.5 million. Local funds at June 30, 2019 were comprised of Transportation Development Act (TDA) of \$72.4 million, and Regional Measure 2 (RM2) operating funds of \$9.9 million, Local "Pass Through" which also came in at \$9.9 million, and local operating assistance funds of \$0.3 million. While the overall year over year change in Local funds appears small, there were items of note, namely a decrease in RM2 funds of \$6.1 Million due to the cessation of the reimbursements to run the temporary Transbay Terminal and a decrease in Local operating assistance of \$1.5 million. These decreases were offset by an increase in local "pass through" funds of \$3.6 million and increase of TDA funds of \$4.9 million, or 7 percent, over June 30, 2018 when they were \$67.4 million.

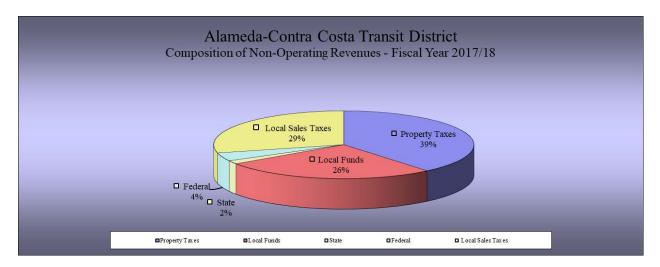
State revenues, which includes state transit assistance (STA), funds which are inclusive of the more recent voter approved ballot initiative "SB-1" funding based upon gasoline tax, state pass through funds, AB2972 "home to school" funds, increased by \$7.2 million to \$20.8 million, or 52 percent, over June 30, 2018, when it was \$13.7 million. While state pass through funds decreased by \$0.7 million due to less state participation in the period, and AB2972 funds were \$0.5 million representing the residual funds left in this funding source. STA funds increased by \$6.2 million or 44 percent.

Federal operating funds increased by \$8.1million, to \$13.7 Million, or 144 percent, over June 30, 2018 when they were \$5.6 million. In fiscal year 2019 included, for the first time in several years, \$5.7 million in preventive maintenance funding. Federal "pass through" funds increased by \$4.6 million to \$8.0 million.

Non-Operating revenues of joint venture includes discretely allocated revenues from the categories of Local, State and Federal sources. As of June 30, 2019, these combined sources contributed \$28.1 million, or 9 percent, more than in June 30, 2018 when they were \$25.9 million. They include Local Sales Taxes comprised of Measure B of \$6.4 million, Measure BB of \$7.1 million, and Measure J of \$0.2 million, Local Sales Tax grew year over year by \$1.1 million or 8 percent. Local funds comprised of Transportation Development Act of \$ 4.4 million, Regional Measure 2 operating funds of \$3.0 million for Dumbarton service, grew by \$0.4 million or 6 percent over June 30, 2018 when they were \$7.0 million. State contributions come from State Transit Assistance (STA) funds totaling \$6.9 million for the fiscal year ended June 30, 2019, an increase of \$5.8 million over June 30, 2018 when they were \$1.1 million, due to the implementation of voter approved SB-1 funds. Federal funding, which was \$5.0 million for June 30, 2018, was zero for the fiscal year ended June 30, 2019. Federal funds in the category typically consist of "ADA Set Aside" and "Paratransit Lease" funds, however, due to the timing of the funding cycle, none were available during the period.



When comparing the "Composition of Non-Operating Revenue" pie charts from FY-17/18 (below) to FY-18/19 (above) shift in composition between these fiscal years, as percent of total non-operating revenue in each respective fiscal year included a reductions of minus 2 percent in the category of Property tax and minus 1 percent in Local Funds, and increases of 3 percent in State funds due to the influx of state transit assistance which was significantly enhanced by voter approved "SB-1" funds. Local Sales Taxes stayed constant at 29 percent.



Operating Expenses:

In Fiscal Year 2019, total operating expenses were \$505.6 million, an increase of \$29.6 million or 6 percent compared to \$476.0 million in Fiscal Year 2018.

Increases in operating expense categories include operator wages of \$4.3 million, or 5 percent, due to contractual wage increases of 3.5 percent and includes an increase in bus operators overtime of 20 percent, or \$3.2 million primarily due to staffing related considerations. Other salary and wages increased by \$4.6 million, or 7 percent. Most of the employees in the Other Salary and Wages category did receive CBA scheduled increases. Notable increases included Salaried employees regular time, which increased by \$2.3 million or 7 percent due to a year over year headcount increase of 6% and is inclusive of salaried employee overtime of \$0.6 million or an increase of 84 percent traceable to the overtime incurred while bringing a new dispatch control/vehicle location system on-line. Maintenance overtime increased by 27 percent or \$0.4 million due to the availability of qualified mechanics, finally expense for bus operator training increased by 11 percent during the period.

Fringe benefits at June 30, 2019 were \$175.1 million, an increase of \$2.8 million or 2 percent over June 30, 2018 when it was \$172.3 million. There were increases in medical and dental expense of \$1.8 million, or 4 percent. Due to a favorable actuarial result workers comp expense decreased by \$5.4 million, to 10.0 million as of June 30, 2019 over the prior period. Paid time off and FICA increases largely followed the contractual wage increases, and while OPEB expense benefitted from a favorable actuarial result, Pension did not, and recorded an increase of \$19.2 million, or 38 percent, over June 30, 2018 when it was \$50.9 million.

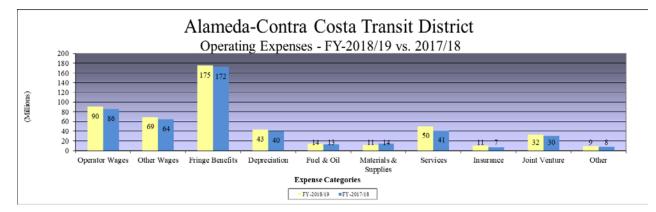
Depreciation increased by \$2.8 million due to growth in the depreciable base. Fuel and Oil increased slightly by \$1.8 million or 14 percent, which is similar to last fiscal year's year over year increase in that category. Materials and Supplies consumption showed an apparent decrease, mainly due to the lack of provision for the write down of obsolete inventory related to disposed fleets as was the case the period ended June 30, 2018.

Outside services increased by \$9.1 million, or 22 percent, over fiscal year 2018 when it was \$40.9 million. "Pass through" expenditures which are exclusively reported in this object class were \$21.0 million in 2019, or \$8.1 million more than fiscal 2018 when they were \$12.9 million. Other notable year over year increases in this outside services category include security services \$0.6 million, professional & technical services \$0.5 million, maintenance contracts \$0.4 million, Clipper expense \$0.3 million , and "other services" of \$0.4 million, totaling \$2.2 million, partially offset by reductions in other outside services categories of \$1.0 million.

In fiscal year 2019 insurance was \$11.1 million, an increase of \$3.6 million over 2018, or 49 percent, when it was \$7.4 million. While the cost of policy coverage increased by \$0.7 million during the period, a less than favorable actuarial result for public liability and property damage was mainly responsible for the year over year increase.

The "expenses of joint venture" category which includes the Paratransit and Dumbarton consortium expenses, showed an increase of \$2.3 million, or 7 percent, over fiscal 2018 when it was \$30.2 million. Paratransit Consortium expense increased by \$1.8 million due to allowable expenses associated the first contract option year, for this purchased transportation contract. Dumbarton increased by \$0.4 due to service enhancements.

In fiscal year 2019 the category of "other" expenses is \$9.3 million, an increase of \$1.0 million over fiscal year 2018 when it was \$8.2 million. In this series, election expense increased by \$0.6 million. While election expense was a nominal bi-annual expense line item at one time, it has grown significantly, especially in Alameda county, making it prudent to create a prepaid, and amortizing it over the term of the associated elected officials. This will have the effect of better matching, and will start leveling out the election expense year over year. Leases and rentals also increased by \$0.3 million due to the start of the leasing of the bus storage facility at the Transbay terminal. An increase in telecom expenses of \$0.3 million, due to minor equipment purchased for the rollout of the new Dispatch Control system, was offset by a reduction in "Biogas" purchases due to that contract's expiration.



Capital Asset Program

The District received capital contributions of \$71.9 million in Fiscal Year 2019 compared to \$74.5 million in Fiscal Year 2018, a decrease of \$2.6 million, or 4 percent. In fiscal year 2019 capital contributions came from the following sources, federal \$42.9 million, State \$4.8 million, and local \$24.2 million. On-going capital investment is crucial to an asset intensive industry such as ours.

Capital assets were \$445.4 million at June 30, 2019 and capital asset additions were \$88.5 million during the year. Some of the capital acquisitions during the period included:

- Revenue Vehicle Replacement (\$28.8 million)
- Bus Rapid Transit program (\$35.1 million)
- CAD/AVL (Dispatch/Automated Vehicle Location) System (\$4.3 million)
- Hydrogen Program (\$1.2 million)
- Facilities, and building rehabilitation (\$0.8 million)
- Transit Stations/Corridors (\$1.4 million)

Additional information concerning the District's Capital Asset Program can be found in *Note #4 - Capital Assets* and in *Note #6 - Capital Assistance* in the *Notes to the Financial Statements*.

Long Term Debt

In February 2009, the District issued a \$15.0 million COPS to help fund the July 2008 purchase of property located at 66th avenue in East Oakland. At June 30, 2019, the principal component of the annual lease payment was \$11.0 million. The COPS are secured by specified capital assets and the District is currently scheduled to repay the obligation over twenty-five years, which will conclude by August 2034.

On February 1, 2012, the District issued Refunding Certificates of Participation Series 2012 to take advantage of lower interest rates. The proceeds from the issuance, \$9.8 million, were used to refund the 2001 COPS. At June 30, 2018, the outstanding principal component of the annual lease payment was \$3.5 million. The full obligation has been paid off as of June 30, 2019.

Additional information on the District's long-term debt can be found in note (8) to the basic financial statements.

Currently Known Facts, Decisions, or Conditions

- The District acquired a revolving credit line for \$35 million dollars, with a three year term, to cover Bus Rapid Transit project related cash flow and to cover anticipated costs in excess of grant funding. The first draw on this credit line for \$7 million occurred in September 2019.
- The District plans to refund its remaining Certificate of Participation to take advantage of lower interest rates. Refunding is expected to conclude before December 1, 2019
- The District moved back into the new "Salesforce Transbay Terminal", located in San Francisco which had been closed due to structural defects, in August 2019.
- Fares increases went into effect as scheduled in July 2019
- The District's Retirement Board adopted a revised rate of return assumption of 7.0 percent (down from 7.125 percent) in September 2019, effective for the valuation dated January 1, 2019

Requests for Information

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the District's finances and to demonstrate accountability for the funds the District receives. If you have questions about this report or need additional financial information, please contact the Alameda-Contra Costa Transit District, Attn: Chief Financial Officer, 1600 Franklin St. Oakland, California 94612.

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - STATEMENT OF NET POSITION June 30, 2019 (In thousands)

| ASSETS | | |
|---|----|---------|
| Current assets | \$ | 71 000 |
| Cash and cash equivalents (Note 3) Restricted cash and cash equivalents: | φ | 71,333 |
| Restricted for capital purchases (Note 3) | | 19,239 |
| Restricted for capital purchases (Note 5) | | 13,203 |
| Investments (Note 3) | | 39,549 |
| Receivables: | | |
| Federal and local grants: | | |
| Capital | | 22,104 |
| Planning, operating and other (Note 7) | | 9,020 |
| Property tax | | 13,553 |
| Local sales tax | | 11,861 |
| Other trade receivables | | 15,563 |
| Total receivables, net | | 72,101 |
| | | |
| Due from Pension Trust Fund (Note 5) | | 5,245 |
| Inventory | | 12,486 |
| Prepaid expenses | | 10,223 |
| Total current assets | | 230,176 |
| Negetiment exects | | |
| Noncurrent assets | | |
| Restricted cash and cash equivalents: | | 1 160 |
| Restricted for certificates of participation - debt service (Note 3) Capital assets (Note 4) | | 1,169 |
| Nondepreciable | | 133,764 |
| Depreciable, net | | 311,776 |
| - | | |
| Total capital assets, net | | 445,540 |
| Total noncurrent assets | | 446,709 |
| Total assets | | 676,885 |
| | | |
| DEFERRED OUTFLOWS OF RESOURCES | | |
| Pension related (Note 9) | | 96,052 |
| OPEB related (Note 10) | | 4,855 |
| Total deferred outflows of resources | | 100,907 |
| Total assets and deferred outflows of resources | \$ | 777,792 |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - STATEMENT OF NET POSITION June 30, 2019 (In thousands)

| Current liabilities | ¢ 40.000 |
|--|---------------------|
| Accounts payable and accrued expenses | \$ 19,098 3,590 |
| Accrued salaries and wages Current portion of accrued vacation and sick leave | |
| • | 17,575 |
| Due to Pension Trust Fund (Note 5) | 4,154 |
| Unearned revenue Other accrued liabilities | 13,508 |
| | 15,357 |
| Accrued interest payable | 333 |
| Current portion of claims liabilities (Note 13) | 17,943 |
| Current portion of remediation obligations (Note 12) | 67 |
| Current portion of certificates of participation (Note 8) | 465 |
| Total current liabilities | 92,090 |
| Noncurrent liabilities | |
| Accrued vacation and sick leave | 9,020 |
| Claims liabilities (Note 13) | 53,655 |
| Remediation obligations (Note 12) | 952 |
| Certificates of participation (Note 8) | 10,704 |
| Net pension liability (Note 9) | 339,538 |
| Net OPEB liability (Note 10) | 150,336 |
| Total noncurrent liabilities | 564,205 |
| Total liabilities | 656,295 |
| DEFERRED INFLOWS OF RESOURCES | |
| Pension related (Note 9) | 5,074 |
| OPEB related (Note 10) | 46,079 |
| Total deferred inflows of resources | 51,153 |
| Total liabilities and deferred inflows of resources | 707,448 |
| | |
| NET POSITION | |
| Net investment in capital assets | 434,371 |
| Restricted for capital purchases (Note 11) | 19,239 |
| Restricted for debt service | 836 |
| Unrestricted | (384,102) |
| | (301,102) |
| Total net position | \$ 70,344 |

The accompanying notes are an integral part of these financial statements.

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION Year ended June 30, 2019

| Operating Revenues | |
|--|-----------|
| Passenger fares | \$ 54,794 |
| Contract services | 14,827 |
| Operating revenues of JPA and consortium (Note 14) | 2,552 |
| Other | 4,341 |
| Total operating revenues | 76,514 |
| Operating expenses | |
| Operator wages | 90,074 |
| Other wages | 68,913 |
| Fringe benefits | 175,138 |
| Depreciation (Note 4) | 43,075 |
| Fuel and oil | 14,499 |
| Other material and supplies | 11,212 |
| Services | 49,966 |
| Insurance | 11,064 |
| Expenses of JPA and consortium (Note 14) | 32,430 |
| Other | 9,277 |
| Total operating expenses | 505,648 |
| Operating loss | (429,134) |
| Non-operating revenues (expenses) | |
| Operating assistance: | |
| Property taxes | 140,194 |
| Local sales tax (Note 7) | 108,343 |
| Local funds (Note 7) | 92,517 |
| State (Note 7) | 20,843 |
| Federal (Note 7) | 13,659 |
| Non-operating revenues of JPA and consortium | 28,106 |
| Loss on sale of capital assets | 10 |
| Interest income | 1,292 |
| Interest expense | (893) |
| Net non-operating revenues (expenses) | 404,071 |
| Loss before capital contributions | (25,063) |
| Capital contributions (Note 6) | 71,863 |
| Change in net position | 46,800 |
| Net position at beginning of year | 23,544 |
| Net position at end of year | 70,344 |

The accompanying notes are an integral part of these financial statements.

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - STATEMENT OF CASH FLOWS Year ended June 30, 2019 (In thousands)

| Cash flows from operating activities Cash received from customers Cash payments to suppliers for goods and services Cash payments to employees for services and benefit payments Other operating receipts Net cash used in operating activities | \$ 70,496 (129,044) (322,601) <u>6,893</u> (374,257) |
|--|--|
| Cash flows from noncapital financing activities Operating assistance received Net cash provided by noncapital financial activities | 406,879 406,879 |
| Cash flows from capital and related financing activities Acquisition and construction of capital assets Capital contributions received Proceeds from sale of capital assets Principal paid on certificates of participation Interest paid on certificates of participation Net cash used in capital and related financial activities | (88,513) 68,220 9 (2,220) <u>(935)</u> (23,439) |
| Cash flows from investing activities Proceeds from investments Purchase of investments Investment income Net cash used in investing activities | 143,135 (145,153) <u>1,292</u> (726) |
| Change in cash and cash equivalents | 8,457 |
| Cash and cash equivalents, beginning of year | 83,284 |
| Cash and cash equivalents, end of year | <u>\$ 91,741</u> |
| Summary of cash and cash equivalents reported on on the Statement of Net Position: Unrestricted cash and cash equivalents Restricted cash and cash equivalents - capital purchases Restricted cash and cash equivalents - certificates of participation – debt service | \$ 71,333 19,239 1,169 |
| Total cash and cash equivalents reported on the Statement of Net Position | <u>\$ 91,741</u> |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - STATEMENT OF CASH FLOWS Year ended June 30, 2019 (In thousands)

| Reconciliation of operating loss to net cash used in operating activities: Operating loss Adjustments to reconcile operating loss to | \$ | (429,134) |
|--|-----------|-----------|
| net cash used in operating activities: | | |
| Depreciation | | 43,075 |
| Effect of changes in assets and liabilities: | | |
| Other trade receivables | | (4,217) |
| Inventory | | (1,277) |
| Due to/from Pension Trust Fund | | 3,620 |
| Prepaid expenses | | (2,653) |
| Accounts payable and accrued expenses | | 1,217 |
| Accrued salaries and wages | | (159) |
| Accrued vacation and sick leave | | 375 |
| Unearned revenue | | 5.094 |
| Other accrued liabilities | | 3,216 |
| Claims liabilities | | (1,101) |
| Net pension liability and deferred outflows/inflows from pension | | 14,706 |
| Net pension OPEB and deferred outflows/inflows from OPEB | | (7,019) |
| Net cash used in operating activities | <u>\$</u> | (374,257) |
| Supplemental disclosure of cash flow information Non-cash investing, capital and financing transactions: Net appreciation in fair value of investments | \$ | (2) |

The accompanying notes are an integral part of these financial statements.

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT PENSION TRUST FUND - STATEMENT OF FIDUCIARY NET POSITION December 31, 2018 (In thousands)

ASSETS

| Contributions receivable from the District (Note 5) Interest receivable and other investment receivables | \$ | 4,432 68 |
|--|-----------|---|
| Investments at fair value (Note 3): Short-term investments Equity securities Equity funds Fixed income funds Real estate funds Total investments | | 9,675 73,056 243,868 277,936 <u>37,830</u> 642,365 |
| Total assets | | 646,865 |
| LIABILITIES Accounts payable and accrued expenses Due to the District (Note 5) Total liabilities | | 602 <u>4,728</u> 5,330 |
| Net position restricted for pensions | <u>\$</u> | 641,535 |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT PENSION TRUST FUND STATEMENT OF CHANGES IN FIDUCIARY NET POSITION Year ended December 31, 2018 (In thousands)

| Additions: Employer contributions Employee contributions Investment loss: | \$ | 54,723 19 |
|--|-----------|--|
| Dividends and interest income Net depreciation in fair value of investments Investment expenses Net investment loss | | 6,754 (39,388) (1,710) (34,344) |
| Total additions | | 20,398 |
| Deductions: Benefit payments Administrative expenses Total deductions | | 56,697 <u>1,050</u> 57,747 |
| Net decrease in net position | | (37,349) |
| Net position restricted for pensions, at beginning of year | | 678,884 |
| Net position restricted for pensions, at end of year | <u>\$</u> | 641,535 |

NOTE 1 – THE FINANCIAL REPORTING ENTITY

<u>Organization</u>: The Alameda-Contra Costa Transit District (the District) is a political subdivision of the State of California established in 1956 and is subject to Transit District Law as codified in the California Public Utilities Code.

<u>Reporting Entity</u>: The District follows the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, as amended. This statement sets forth accountability of a government's elected officials to their constituents as the basic criteria for inclusion of an organization in a governmental reporting entity. The governmental reporting entity consists of the District (primary government) and organizations for which the District is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and (i) either the District's ability to impose its will on the organization or (ii) the potential for the organization to provide a financial benefit to, or impose a financial burden on the District.

The basic financial statements include a legally separate component unit, which are so financially intertwined with the District that they are, in substance, part of the District and are therefore considered blended component units. The component units discussed below are included in the District's reporting entity because of the significance of their operational or financial relationships with the District.

For financial reporting purposes, the District's basic financial statements include all financial activities that are controlled by or are dependent upon actions taken by the District's Board of Directors. As such, the basic financial statements include the financial activities of the District's Special Transit Service Districts (Special Districts) No. 1 and No. 2 and other areas in which the District has contracted to provide transit service. Because these districts are not legally separate entities, they are not considered component units under GASB Statement No. 14. Special District No. 1 was the designation used from the creation of the District for its original territory, consisting of the cities and unincorporated areas from roughly Richmond and San Pablo through Hayward. Special District No. 2 was created by annexation agreements among the cities of Fremont and Newark, the County of Alameda and the District and ratified by a subsequent special election in November 1974 in Fremont and Newark. All property within the Special Districts is subject to taxes that may be levied by the District.

In May 1988, the District created AC Transit Financing Corporation (the Corporation), a nonprofit public benefit corporation incorporated in the State of California under the guidelines of the Nonprofit Public Benefit Corporation Law. Legally separate from the District, the Corporation is blended with the primary government because its sole purpose is to provide financial assistance to the District by financing, refinancing, acquiring, constructing, improving, leasing and selling buildings, equipment, land, building improvements, and other public improvements.

The financial activities of the Alameda-Contra Costa Transit District Employees' Pension Plan (the Plan) are reported within a fiduciary fund in the basic financial statements because the Plan exclusively serves the employees of the District. The financial position and changes in financial position of the Plan are reported on a calendar year basis.

The Plan is administered by the five-member Retirement Board made up of two representatives of the general public selected by the District's Board, two District employees who are elected officials of the Amalgamated Transit Union, Local 192 (ATU) and one District employee selected by the District's Board of Directors from the employees who are not represented by ATU. The Retirement Board has administrative and fiduciary responsibility over the Plan. The Retirement Board utilizes a third-party banking institution as custodian over the Plan's assets.

Separate financial statements for the Corporation and the Plan may be obtained from the District Controller.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Basis of Presentation</u>: The accounting policies of the District conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The basic financial statements provide information about the District's enterprise fund and the pension trust fund. Separate statements for each fund category - enterprise and fiduciary - are presented. The basic financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied; revenue from sales taxes are recognized in the fiscal year in which all eligibility requirements have been satisfied; and revenue from investments is recognized when earned.

<u>Enterprise Fund (proprietary fund)</u>: The accounts of the District are organized on the basis of a proprietary fund-type, specifically an enterprise fund. The activities of this fund are accounted for with a set of self-balancing accounts that comprise the District's assets, deferred outflows, liabilities, deferred inflows and net position, revenues and expenses. Enterprise funds account for activities (i) that are financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity; or (ii) that are required by laws or regulations that the activity's cost of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues; or (iii) with pricing policies that establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

Enterprise funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the District's enterprise fund are charges to passengers for services provided. Operating expenses include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

<u>Pension Trust Fund</u>: The Pension Trust Fund accounts for the accumulated resources to be used for retirement annuity payments to all members of the Plan.

<u>Cash and Cash Equivalents</u>: For purposes of the statement of cash flows, the District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. Any restricted cash and investments used to service debt principal and interest payments of the District would not be considered cash equivalents.

<u>Investments</u>: The District applies the provisions of GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, which required governmental entities to report certain investments at fair value in the statement of net position and the statement of plan net position and recognize the corresponding change in fair value of investments in the year in which the change occurred. In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the District has reported its investments at fair value based on quoted market information obtained from fiscal agents or other sources.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Restricted for Certificates of Participation</u>: In connection with the 2009A Certificates of Participation, the District was required to establish and maintain a reserve fund in the amount of \$1.138 million. Pursuant to a trust agreement by and among the Corporation, the District, and the trustee, the restricted assets in the fund can only be used to service lease payments on the outstanding certificates of participation. The balance in the reserve fund at June 30, 2019 is \$1.169 million.

The reserves are reported as non-current assets.

<u>Pension Plan</u>: The District's noncontributory pension plan provides retirement benefits for all qualifying union and non-union employees. The District's annual contribution to fund the Plan is actuarially determined based on a percentage of gross payroll, which includes the normal cost of the Plan plus amortization of prior service costs over a period of not more than thirty years. Cash and investments in the Plan are restricted by law to provide for the future payment of pension benefits and related expenses. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Inventories</u>: Inventories consist primarily of bus replacement parts and fuel and are stated at average cost. Inventory usages are charged to expense, on a weighted-average basis, at the time that individual items are withdrawn from inventory.

<u>Capital Assets</u>: Capital assets are stated at cost and are depreciated using the straight-line method over the estimated useful lives of the assets, as follows:

| Building, structures and other improvements | 30 years |
|---|---------------|
| Revenue equipment | 12 years |
| Service vehicles and other equipment | 3 to 10 years |
| Engines and transmissions | 5 years |
| Revenue vehicles (Mini Vans) | 7 years |

The District's policy is to capitalize all property and equipment with a cost greater than \$5,000 and a useful life of more than one year.

<u>Operating Assistance</u>: Grants are accounted for as non-operating revenue as soon as all eligibility requirements have been met.

<u>Contract Services</u>: The District entered in to an agreement with San Francisco Bay Area Rapid Transit District's (BART) in which payments are allocated to the District from BART for feeder services to facilitate the coordination of transit service and encourage transit use and improve the quality of transit service. See Note 14 for related party disclosures on the Consortium.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Property Taxes, Collection and Maximum Rates</u>: The State of California (State) Constitution Article XIII A provides that the maximum basic property tax rate on any given property may not exceed 1% of its assessed value unless an additional amount for general obligation debt has been approved by voters. Assessed value is calculated at 100% of market value as defined by Article XIII A and may be increased by no more than 2% per year unless the property is sold, transferred or improved. The State Legislature has determined the method of distribution of receipts of the tax levy among the counties, cities, school districts and other districts, including the District.

Alameda and Contra Costa Counties assess properties, bill for, collect and distribute property taxes. Property taxes are recorded as non-operating revenue (including secured delinquent property taxes) net of estimated uncollectible amounts, in the fiscal year of levy.

Assessed values are determined annually by the Assessor's Offices of Alameda and Contra Costa Counties on January 1, and become a lien on the real properties at January 1. The levy date for secured and unsecured properties is July 1 of each year. Secured taxes are due November 1 and February 1 and are delinquent if not paid by December 10 and April 10, respectively. Unsecured property tax is due on July 1 and becomes delinquent after August 31.

The District accrues delinquent property taxes from Contra Costa County. The cumulative amount of delinquent taxes uncollected for the current and prior years has been recorded as a receivable. The District, through the County of Alameda (County), is under the Teeter plan whereby, delinquent taxes are received by the District from the County's own funds in the event that delinquent taxes are not received by a certain due date. In return, the District forgoes the penalties and interests that would accrue on these delinquent property taxes.

On November 30, 2004, the voters approved Measure BB, which superseded the Measure AA parcel tax. Measure BB increased the amount of annual parcel tax to \$48 per year and the term of the tax to 10 years from the date of implementation. The tax became effective on July 1, 2005 and was to terminate on June 30, 2015. However, on November 4, 2008, the voters approved Measure VV, which supersedes the Measure BB parcel tax. Measure VV became effective July 1, 2009 and increased the annual parcel tax to \$96 per parcel. Measure VV is effective through June 30, 2019. On November 8, 2016, the voters approved Measure C1, which supersedes Measure VV effective July 1, 2019 and renews the existing parcel tax through June 30, 2039. The revenue derived from this measure is to be used to sustain public transportation services provided by the District in Special District No. 1. The District received approximately \$29.7 million in Measure VV taxes during the year ended June 30, 2019.

<u>Compensated Absences</u>: The personnel policies of the District generally allow employees to accrue up to 240 hours of vacation and 140 days of sick leave. Unused accrued vacation is paid to the employee upon termination from District employment. Unused accrued, vested sick leave is paid, upon retirement, to those employees with ten or more years of District service.

<u>Capital Contributions</u>: The District receives grants from the Federal Transit Administration (FTA) and state and local transportation funds for the acquisition of buses and other equipment and improvements. Capital contributions are recorded as revenues after net non-operating revenues, and the cost of the related assets is included in capital assets.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Net Position</u>: The financial statements utilize a net position presentation. Net position is subdivided into net investment in capital assets, restricted and unrestricted.

- Net investment in capital assets This category groups all capital assets into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.
- Restricted net position This category represents restrictions on net position externally imposed by creditors or imposed by law through constitutional provisions or enabling legislation. At June 30, 2019, the District has restricted net position in the amount of \$0.836 million related to the 2009 Certificates of Participation (COPS) and \$19.2 million for the future acquisition of buses (See Note 11) and other capital expenditures. The net position restricted for debt service is maintained in a reserve fund to service lease payments on the outstanding 2009 COPS.

Unrestricted net position - This category represents net position of the District, not restricted for any projects or other purposes.

<u>Use of Estimates</u>: Management has made estimates and assumptions relating to the reporting of assets and liabilities and revenues and expenses to prepare the basic financial statements in conformity with US GAAP. Actual results could differ from those estimates.

<u>Deferred Outflows/Inflows of Resources</u>: Deferred outflows of resources represent a consumption of net position that applies to a future period(s). Deferred inflows of resources represent an acquisition of net position that applies to a future period(s). These amounts will not be recognized as expense or revenue until the applicable period. The District's activities are related to recognition of changes in its defined benefit plan's net pension liability and net OPEB liability that will be amortized in future periods.

Recent Accounting Pronouncements Adopted:

GASB Statement No. 83, *Certain Asset Retirement Obligations,* issued November 2016. The provisions of this Statement are effective for periods beginning after June 15, 2018. This statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital asset should recognize a liability based on the guidance in this Statement. This Statement also requires disclosure of information about the nature of a government's ARO, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets. The adoption of this Statement has no effect on the District's net position or changes therein.

GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements,* issued April 2018. The provisions of this Statement are effective for periods beginning after June 15, 2018. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The adoption of this Statement has no effect on the District's net position or changes therein.

NOTE 3 – CASH AND INVESTMENTS

<u>Investment Policy</u>: The District's investment policy, which is more restrictive than required by the California Government Code, stipulates the type, maturity limit, and diversification of securities held by the District. The objectives of the policy, in order of priority, are compliance with applicable laws, preservation of capital, liquidity to meet required cash demands and maximization of income. The District's investment policy does not permit investments in medium term notes, municipal securities or reverse repurchase agreements, which are permitted by the California Government Code. In accordance with the District's investment policy, the District may invest in the following types of investments, subject to certain restrictions, such as rating quality or maximum percentages of the portfolio:

- Repurchase agreements
- Securities of U.S. government and its agencies
- California Local Agency Investment Fund
- Negotiable certificates of deposit
- Commercial paper
- Bankers' acceptances
- Money market accounts (Non U.S. government)

The AC Transit Employees' Retirement Plan's (Plan) investments are invested pursuant to investment policy guidelines established by the Retirement Board. The long-term asset allocation of the investment portfolio is to have 28% of the portfolio invested in domestic equities, 17% in international equities, 32% in domestic fixed income securities, 12% in global asset allocation funds, 5% in real estate, 5% in private debt, and 1% in cash. The portfolio is managed by investment managers hired by the Retirement Board. The Retirement Board utilizes both active and passive management in the domestic equity portfolio. The Retirement Board has chosen to manage the investment risks described by GASB Statement No. 40 by requiring investment managers to abide by certain guidelines that are tailored to the portfolio that the manager manages. These guidelines specify the amount of credit, interest, and foreign currency risk that a manager may take and the performance objective of the portfolio.

The allocation to global asset allocation funds allow the investment managers to adjust the portfolio managed based on which asset classes (primarily stocks and bonds) they consider desirable. The specific asset allocation decisions are made by the investment managers within their investment policy limits. Global asset allocation results in the placement of the asset allocation decision on the investment manager, rather than the Retirement Board.

<u>Presentation</u>: At June 30, 2019 (December 31, 2018 for the Plan), the District's cash and investments consisted of the following (in thousands):

| Cash and cash equivalents Investments | \$ 91,741 <u> 681,914</u> |
|--|---|
| Total | <u>\$ 773,655</u> |
| Reported in the Enterprise Fund as: Cash and cash equivalents Restricted – current cash and cash equivalents Restricted – noncurrent cash and cash equivalents Investments | \$ 71,333 19,239 1,169 <u>39,549</u> |
| Reported in the Pension Trust Fund as: Investments restricted for payment of accrued pension costs (at December 31, 2018) | 131,290 642,365 |
| Total | <u>\$ 773,655</u> |

NOTE 3 - CASH AND INVESTMENTS (Continued)

<u>Fair Value</u>: The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The District has the following recurring fair value measurements as of June 30, 2019:

• U.S. Treasury bills and notes of \$39.5 million are based on quoted market prices in active markets for identical assets using the market approach (Level 1 inputs).

The fair value of mutual funds, some U.S. equity securities, and some international equity securities held by the Plan are based on quoted prices in active markets using the market approach. (Level 1 inputs) The fair value of short term investment funds, pooled investments, some U.S. equity securities, and some international equity securities held by the Plan are based on pricing vendors using matrix pricing. (Level 2 inputs)

| Plan Investments: | Fair Value MeasurementQuoted Prices inSignificantActive MarketsOtherfor IdenticalObservableAssetsInputs(Level 1)(Level 2) | | | nts l | <u>its Using</u> | |
|---|---|---|----|---|------------------|--|
| Short term investments. Mutual funds – fixed income Pooled investments – fixed income U.S. equity securities and funds International equity securities – equity funds | \$ | - 44,924 - 73,056 <u>58,653</u> | \$ | 9,675 - 211,024 115,658 <u>69,557</u> | \$ | 9,675 44,924 211,024 188,714 128,210 |
| | \$ | 176,633 | \$ | 405,914 | \$ | 582,547 |

Plan Investments Measured at Net Asset Value (NAV):

| | Unfunded <u>Balance</u> <u>Commitments</u> <u>R</u> | | | | Redemption |
|-----------------------------|--|------------------|----------|-----------------|--|
| Fixed income Real estate | \$ | 21,988 37,830 | \$ \$ | 21,473 5,982 | Not eligible for redemption Quarterly redemption with 45-60 day notice |
| | \$ | <u>59,818</u> | | | |

Fixed Income – The fixed income portfolio consists of investments in two funds that make direct loans to companies. These funds are valued at the net asset value of the units held at the end of the period based upon the fair value of the underlying investments. These funds are not eligible for redemption but rather distribute proceeds over the funds' lifespans.

NOTE 3 - CASH AND INVESTMENTS (Continued)

Real Estate – The primary objective of the real estate portfolio is income and appreciation. The real estate portfolio consists of investments in four commingled funds. These funds invest primarily in U.S. commercial real estate (office, industrial, retail, multi-family, and other). These funds are structured as open-end commingled funds and closed-end limited partnerships. The fair value of the investments in each fund is determined using third-party appraisals or internal valuations. For the two open-end funds, distribution of income is made quarterly and redemptions can be made from these funds on a quarterly basis with 45-60 days' notice. Under certain conditions, the fund manager may not allow redemptions from the open-end funds. The two closed-end limited partnerships pay distributions of income and investment sale proceeds at the manager's discretion. They do not allow client-directed redemptions.

Enterprise Fund - Specific Risks:

Interest Rate Risk - The District has limited exposure to interest rate risk due to its liquidity needs to meet cash flow demand requirements. All of its investments have a remaining maturity at date of purchase of eighteen months or less. None of the District's investments are highly sensitive to interest rate changes.

Credit Risk - The District's credit rating risk is governed by the California Government Code 53601 which limits investments in money markets to the highest ranking attained by the rating agency which is Aaa/AA+. The District had no investments in money market accounts as of June 30, 2019. There are no credit limits on the securities of U.S. Treasury since these investments are backed by the full faith and credit of the United States government.

The District had \$39.5 million of U.S. Treasury notes and bills as of June 30, 2019, which were all rated Aaa/AA.

Concentration of Credit Risk - The District manages this risk by requiring that no more than 20% of its total investment portfolio (with the exception of securities of the U.S. Treasury or U.S. government agencies) be invested in a single security type or with a single financial institution. The District did not have any individual security holdings meeting or exceeding 20% of its total portfolio as of June 30, 2019.

Custodial Credit Risk - Custodial credit risk for deposits is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The California Government Code requires California banks and savings and loan associations to secure governmental deposits by pledging government securities as collateral. The market value of pledged securities must equal at least 110% of the District's deposits. California law also allows financial institutions to secure governmental deposits by pledging first trust deed mortgage notes having a value of 150% of the District's total deposits. Such collateral is considered to be held in the District's name.

Foreign Currency Risk - Foreign currency risk is the risk that the changes in foreign exchange rates will affect the fair value of an investment denominated in a foreign currency. At June 30, 2019, there was no exposure to foreign currency risk as all of the District's cash equivalents and investments are denominated in U.S. dollar currency.

NOTE 3 – CASH AND INVESTMENTS (Continued)

Pension Trust Fund – Specific Risks

Interest Rate Risk - For the Plan, interest rate risk is managed through the duration of its fixed income securities. Bond prices are highly sensitive to the movement of interest rates. A decline in interest rates will tend to increase bond prices while an increase in rates will depress prices. Duration is a measure of interest rate risk with a higher duration signifying greater price volatility in response to a change in interest rates. As of December 31, 2018, the Plan had the following investments in fixed income funds. (Amounts are in thousands, Duration in years)

| Fund | Amoun | t <u>Duration</u> |
|---|----------------|-------------------|
| SSgA Aggregate Bond Index Fund Loomis, Sayles Credit Asset Fund | \$ 126. 42. | |
| PIMCO Diversified Income Fund Investec Emerging Market Debt Fund | 44. 42. | 9 4.9 |
| Park Square Monroe | 11. | 9 0.4 |
| Crescent | 3. 6. | |
| Total fixed income funds | <u>\$ 277.</u> | <u>9</u> |

Credit Risk - For the Plan, fixed income assets are invested in two pooled investment vehicles and with an outside money manager. As of December 31, 2018, \$9.6 million was invested in a short term pooled investment fund managed by State Street Corporation. This fund is not rated.

Concentration of Credit Risk - Concentration of credit risk is the risk of loss attributed to the magnitude of the Plan's investment in a single issuer. As of December 31, 2018, the Plan had no investments in a single issuer that equaled or exceeded 5% of the Plan's net position or the Plan's total investments.

Custodial Credit Risk - Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Plan will not be able to recover the value of investments or collateral securities that are in the possession of an outside party. All of the Plan's securities except those owned in a mutual fund or a commingled fund are held by the Plan's custodial bank in the Plan's name.

Foreign Currency Risk - Foreign currency risk is the risk that the changes in foreign exchange rates will affect the fair value of an investment denominated in a foreign currency. The Plan has, or could have, exposure to foreign currencies through its investment in several commingled investments. As of December 31, 2018, investments in international equity funds (including emerging markets) totaled \$128.2 million. The Plan had \$144.9 million as of December 31, 2018 in fixed income investments that could have foreign currency exposure.

NOTE 4 – CAPITAL ASSETS

Following is a summary of capital assets at June 30, 2019 (in thousands):

| | | ine 30, <u>2018</u> | Additio | ons | Retirements | Transt | fers | J | une 30, <u>2019</u> |
|---|------------|-------------------------|--------------|-------------------|------------------|------------|--------------|-----------|------------------------|
| Non-depreciable capital assets: Land Work in progress | + | 28,686 <u>68,092</u> | \$ 88 | - . <u>536</u> | \$ | \$ (51 | - ,550) | \$ | 28,686 105,078 |
| Total | | <u>96,778</u> | 88 | <u>535</u> | | <u>(51</u> | <u>,550)</u> | | 133,764 |
| Depreciable capital assets: Revenue equipment Service vehicles and other equipment | | 98,882 23,943 | | - | (2,861) (621) | | ,448 ,171 | | 430,469 125,493 |
| Buildings, structure and Improvements | | <u>07,380</u> | | | (26) | | , <u>931</u> | | 322,285 |
| Total | 8 | <u>30,205</u> | | | (3,508) | 51 | <u>,550</u> | 8 | 878,247 |
| Less accumulated depreciation: Revenue equipment Service vehicles and other | (2 | 27,620) | (27 | 292) | 2,861 | | - | (2 | 252,051) |
| equipment Buildings, structure and | (1 | 14,128) | (3 | 686) | 620 | | - | (* | 117,194) |
| improvements | (1 | <u>85,129)</u> | (12 | 097) | | | | (^ | 197,226) |
| Total | <u>(5</u> | <u>26,877)</u> | (43 | <u>075)</u> | 3,484 | | | (| 5 <u>66,471)</u> |
| Depreciable capital assets net of accumulated depreciation | 3 | <u>03,328</u> | (43 | <u>.075)</u> | (27) | 51 | <u>,550</u> | | <u>311,776</u> |
| Capital assets, net of accumulated depreciation | <u>\$4</u> | <u>00,106</u> | <u>\$ 45</u> | 461 | <u>\$ (27</u> | <u>\$</u> | <u> </u> | <u>\$</u> | <u>445,540</u> |

NOTE 5 - INTERFUND RECEIVABLES/PAYABLES

The Enterprise Fund in the accompanying basic financial statements is reported as of June 30, 2019 and the Pension Trust Fund is reported as of December 31, 2018; therefore, interfund payables and receivables do not equal. Interfund receivables and payables arise due to the following two reasons:

First, the timing of reimbursements from the Pension Trust Fund for administration costs and retiree benefits payments made by the District. At June 30, 2019 and December 31, 2018, the Pension Trust Fund had a payable to the Enterprise Fund of \$5.2 million and \$4.7 million, respectively, for these administration costs and retiree benefits payments made by the District.

Second, payments to the Pension Trust Fund for contributions based on covered payroll. At June 30, 2019 and December 31, 2018, the Pension Trust Fund had a receivable from the Enterprise Fund of \$4.2 million and \$4.4 million, respectively, for contributions to be made by the Enterprise Fund to the Pension Trust Fund.

NOTE 6 - CAPITAL CONTRIBUTIONS ASSISTANCE

The District has several grant contracts in process with the FTA that provide federal funds for the acquisition of buses, other equipment and improvements. Under the terms of the grants, proceeds from equipment sold or retired are refundable to the federal government in proportion to the original federal capital grant funds used in the purchase. The District has also received allocations of funds generated from net bridge toll revenues of the San Francisco-Oakland Bay Bridge and from PTMISEA grants, see Note 11. These funds are received under provisions of the California Streets and Highways Code and are allocated based on claims approved by the Metropolitan Transportation Commission (MTC). These grants are summarized for the year ended June 30, 2019 as follows (in thousands):

| Federal grants State and local grants | \$ | 42,928 28,935 |
|--|-----------|------------------|
| | <u>\$</u> | 71,863 |

NOTE 7 – OPERATING ASSISTANCE

<u>State and Local Operating Assistance</u>: The Transportation Development Act (TDA) creates in each local jurisdiction a Local Transportation Fund that is funded by a 1/4 cent from the retail sales tax collected statewide. State Transit Assistance (STA) funds are generated by the state's sales tax on diesel fuel. The California Department of Tax and Fee Administration (CDTFA) (previously known as the State Board of Equalization) returns these funds to the local jurisdiction according to the amount of sales taxes collected in that jurisdiction. TDA funds are allocated to the District from Alameda and Contra Costa counties to meet, in part, the District's operating requirements. The allocation is based on population within the District.

In 2004, voters approved Regional Measure 2 (RM2), raising the toll on regional state-owned toll bridges by \$1. The measure established a Regional Traffic Relief Plan to help finance highway, transit, bicycle and pedestrian projects in the bridge corridors and their approaches, and to provide operating funds for key transit services.

Below is a summary of state and local operating assistance for the year ended June 30, 2019 (in thousands):

| Local operating assistance: Operating revenues Transportation Development Act Regional Measure 2 Less amount reported within non-operating revenues of JPA and consortium | \$ | 10,224 76,795 12,906 <u>(7,408)</u> |
|---|-----------|--|
| | <u>\$</u> | 92,517 |
| State operating assistance: State Transit Assistance Supplementary service/Welfare-to-Work Pass thru Less amount reported within non-operating revenues of JPA and consortium | \$ | 27,132 500 110 (6,899) |
| | \$ | 20,843 |

NOTE 7 - OPERATING ASSISTANCE (Continued)

<u>Local Sales Tax</u>: The local sales tax assistance (AB 1107) is derived from the one-half percent retail tax imposed on the three BART counties (Alameda, Contra Costa and San Francisco). Of the total amount collected, 75% is a direct BART subsidy with the District and the San Francisco Municipal Railway System (MUNI) sharing the remaining 25% equally.

In 1987, the District began receiving local sales tax revenue under Measure B. Approved by the voters of Alameda County, Measure B provides for the collection and distribution by the Alameda County Transportation Authority of a one-half percent transactions and use tax. The District is authorized to receive 11.617% of the annual tax collected under the condition that the money be used for service exclusively in Alameda County.

In 2009, the District began receiving local sales tax revenue under Measure J, which is an extension of existing Measure C one-half percent sales tax for financing of transportation projects in Contra Costa County. As a transit operator in Contra Costa County, the District is eligible to submit project proposals to the Contra Costa Transportation Authority (CCTA) for funding under Measure J.

In 2015, the District began receiving local sales tax revenue under Measure BB. Approved by the voters of Alameda County, Measure BB provides for the collection and distribution by the Alameda County Transportation Authority of an existing one-half percent transaction and use tax scheduled to terminate on March 31, 2022 and the augmentation of the tax by an additional one-half percent. The District is authorized to receive 23.3% of the annual tax collected under the condition that money be used for transportation improvements benefitting Alameda County.

Local sales tax assistance for the year ended June 30, 2019, is summarized below (in thousands):

| AB 1107 Measure B | \$ 46,776 33,367 |
|--|------------------------|
| Measure J | 5,064 |
| Measure BB | 36,935 |
| Less amount reported within non-operating revenues of JPA and consortium | <u>(13,799)</u> |
| | |

<u>\$ 108,343</u>

<u>Section 5307 and 5309 Funding Sources</u>: All federal funding sources are distributed by FTA after approval by the MTC. Federal funding sources for the year ended June 30, 2019 are summarized below (in thousands):

| 5307 and 5309 Operating grants | \$ 13,659 |
|--------------------------------|--------------|
| | \$ 13,659 |

At June 30, 2019, Federal Section 5307 and 5309 funds totaling \$1.1 million were recorded as a receivable.

NOTE 8 – LONG-TERM LIABILITIES

The following is a summary of changes in the District's long-term liabilities for the year ended June 30, 2019 (in thousands):

| | Original Issue <u>Amount</u> | Balance June 30, <u>2018</u> | Additions | <u>Retirements</u> | Balance June 30, <u>2019</u> | Amount Due Within <u>One Year</u> |
|--|------------------------------------|------------------------------------|----------------------|--------------------------|------------------------------------|---|
| Direct Placements | | | | | | |
| 2009A COP 3% - 6.125%, due August 1, 2034 Less unamortized discount | 15,000 | 11,910 (296) | - | (445) - | 11,465 (296) | 465 - |
| 2012 Refunding COP 4% - 4.75%, due August 1, 2018 | 9,840 | 1,775 | | (1,775) | <u> </u> | |
| Total long-term debt | | 13,389 | <u> </u> | (2,220) | 11,169 | 465 |
| Other Long-term liabilities | | | | | | |
| Accrued vacation and sick leave Claims liabilities (Note 13) Remediation obligations (Note 12) | 1 | 26,220 72,699 <u>1,019</u> | 15,207 14,205 | (14,832) (15,306) | 26,595 71,598 <u>1,019</u> | 17,575 17,943 <u>67</u> |
| Total long-term liabilities | | <u>\$ 113,327</u> | <u>\$ 29,412</u> | <u>\$ (32,358)</u> | <u>\$ 110,381</u> | <u>\$ 36,050</u> |

On February 1, 2009, proceeds from the issuance of \$15 million of Certificates of Participation Series 2009A (2009A COPS) were used to acquire the land at 66th Avenue and all existing facilities and improvements. Interest on the 2009A COPS is payable semiannually on February 1 and August 1 of each year through the year 2034.

The lease payments are irrevocably pledged for the benefit of the owners of 2009A COPS and will be used for the punctual payment of the interest and principal and will not be used for any other purpose while any of 2009A COPS remain outstanding. In the event of default described under the provisions of the 2009A Agreement, the owners, upon providing notice in writing have the right to exercise remedies outlined in the agreement. There is no right under any circumstances to accelerate the payments or otherwise declare any Lease Payments not then in default to be immediately due and payable.

On February 1, 2012, the District issued Refunding Certificates of Participation Series 2012 (2012 COPS). The proceeds from the issuance of the \$9.84 million were used to refund and retire the 2001 COPS. Interest on the 2012 COPS is payable semi-annually on February 1 and August 1 of each year through the year 2018. The final principal payments were made in fiscal year 2019.

NOTE 8 - LONG-TERM LIABILITIES (Continued)

The District's debt service requirements to maturity for each of the next five fiscal years and thereafter are summarized as follows (in thousands):

| Year Ended | Principal | Interest |] | <u> Total</u> |
|--|--|--|-----------|---|
| 2020 2021 2022 2023 2024 Thereafter 2025-2029 2030-2034 | \$ 465 485 510 535 565 3,340 4,495 | \$ 660 637 611 584 555 2,237 1,049 | \$ | 1,125 1,122 1,121 1,119 1,120 5,577 5,544 |
| 2035-2036 | 1,070 | 33 | | 1,103 |
| Total | 11,465 | <u>\$ 6,366</u> | <u>\$</u> | <u>17,831</u> |
| Unamortized premium and discount | (296) | | | |
| Total | <u>\$ 11,169</u> | | | |

<u>Debt Limit</u>: Board policy on debt limitation (as defined by Ordinance No. 3773) states that "total annual debt service expenses shall not exceed ten percent of operating revenue (including subsidies) provided that in no event shall such indebtedness exceed twenty percent of the assessed value of all real and personal property within the District." The District's legal annual debt service limit as June 30, 2019, is approximately \$45.2 million.

<u>Arbitrage</u>: The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years.

NOTE 9 – PENSION PLAN

<u>Plan Description</u>: The AC Transit Employees' Retirement Plan (Plan) is a single-employer defined benefit pension plan, which provides retirement benefits for all qualifying union and non-union employees. Administration of the Plan is performed by the Plan's management staff and overseen by the Plan's Retirement Board. The Plan issues stand-alone financial statements on a calendar year basis. Copies of these financial statements can be obtained from the District Controller, 1600 Franklin Street, Oakland, CA 94621.

The Plan's members are members of the Amalgamated Transit Union (ATU), the American Federation of State, County and Municipal Employees (AFSCME), the International Brotherhood of Electrical Workers (IBEW) and unrepresented employees. Each union vesting period is based upon its individual collective bargaining entity, which is five years for all employees other than ATU employees, who have an eight-year vesting requirement.

<u>Benefits Provided</u>: Benefit provisions are established in the Plan document. The Plan document cannot be changed by the Retirement Board. Any change to the Plan document must be made by the District Board and for represented employees no changes can be made without the consent of the applicable union. Retirement benefits vest after either eight years of service or five years of service, depending on the employee's classification. Most District employees who retire at or after age 55 with vested benefits are entitled to an annual retirement benefit, payable monthly for life, at a rate based upon age, the higher of either the average of the last 36 months of employment or the average of the highest three years of earnings and the completed years of service with the District.

Participants Covered by Benefit Terms: As of December 31, 2018, employee membership in the Plan was as follows:

| Retirees and beneficiaries currently receiving benefits Terminated employees entitled to benefits but not yet receiving them | 2,118 <u>181</u> |
|---|-----------------------|
| | 2,299 |
| Current employees: Vested Non-vested | 1,108 <u>1,105</u> |
| | 2,213 |

<u>Contributions</u>: The District makes contributions, based upon the Plan's actuarial calculation each fiscal year. As of January 1, 2013 (January 1, 2016 for public transit districts), California law required all new participants in a public retirement system to make employee contributions that covered at least 50% of the normal cost of the retirement benefits accrued each year. This contribution obligation did not apply to unrepresented District employees hired prior to January 1, 2016. The application of that obligation to employees who are in bargaining units represented by employee organizations and who were hired after that date remains under consideration. For the year ended June 30, 2019, the District's average contribution rate was 31.82% of annual covered payroll and the District's contributions to the Plan were \$56.3 million.

<u>Actuarial Methods and Assumptions</u>: The actuary used the following assumptions and methods in calculating the annual required contributions and the funded status:

| Valuation date | January 1, 2018 |
|------------------------|---|
| Actuarial cost method | Entry Age Normal |
| Amortization method | Level percentage of payroll (10 years remaining |
| | as of 1/1/2018) with separate periods of |
| | Extraordinary Actuarial Gains or Losses |
| | (21 years as of 1/1/2018) and 20 year closed periods |
| | for all UAL changes after 1/1/17 due to actuarial gains |
| | and losses or changes in assumptions and methods |
| Asset valuation method | 5-year smoothed market, 80%/120% corridor |
| | around market during the prior four years, |
| | phased in at 20% per year, but required to be |
| | within 20% of market value. |

| Actuarial assumptions: | |
|---------------------------|---|
| Investment rate of return | 7.125% |
| Amortization growth rate | 3.00% |
| Price inflation | 3.00% |
| Salary increases | 3.00% plus merit component based on employee classification and years of service |
| Health Mortality | Sex distinct RP-2000 Combined Mortality (130% of Blue Collar rates for ATU/IBEW, 120% of White Collar rates for AFSCME/Non-Union), with generational improvement using MP-2015 |

Measurements as of the reporting date are based on the fair value of assets as of December 31, 2018, and the total pension liability as of the valuation date, January 1, 2018, rolled forward to December 31, 2018. There were no significant events between the valuation date and the measurement date.

Mortality rates were based on the Sex distinct RP-2000 Combined Mortality tables with ages set forward one year for ATU/IBEW members and no set-forward for AFSCME/Non-Union members.

The actuarial assumptions used in the January 1, 2018 valuation were based on the results of an actuarial experience study for the period January 1, 2011 - December 31, 2014.

The long-term expected rate of return on the pension plan investments was determined using a building block method which estimates expected future rates of return (net of inflation) for each major asset class.

Best estimates of the arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2018 (see the discussion of the pension plan's investment policy) are summarized in the following table:

| Asset Class | Target <u>Allocation</u> | Long Term Expected Real Rate of Return |
|--------------------------------|-----------------------------|---|
| Large Cap Domestic Equity | 22% | 5.9% |
| Domestic Small Cap Equity | 6% | 6.7% |
| International Equity | 14% | 6.8% |
| International Small Cap Equity | 3% | 7.3% |
| Emerging Market Equity | 6% | 9.7% |
| Fixed Income (Core) | 19% | 1.8% |
| Fixed Income (Credit) | 13% | 3.8% |
| Emerging Market Debt | 6% | 4.5% |
| Real Estate | 5% | 5.0% |
| Private Debt | 5% | 6.0% |
| Cash | 1% | 0.0% |
| | 100% | |

Changes in Assumptions and Benefit Terms Since Prior Measurement Date – In fiscal year 2019 the discount rate was reduced from 7.25% to 7.125%. Additionally there were minor changes in the mortality tables.

Changes Since the Measurement Date – There were no changes between the measurement date and the District's reporting date.

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.125%. The projection of cash flows used to determine the discount rate assumed that the District will continue to contribute to the Plan based on an actuarially determined contribution, reflecting a payment equal to annual normal cost, the expected Administrative Expenses, and an amount necessary to amortize the remaining unfunded actuarial liability (UAL) as a level percentage of payroll. The remaining portion of the extraordinary investment loss from 2008 is being amortized over a closed period, with 21 years remaining as of January 1, 2018. The remainder of the UAL is being amortized over a closed period, with 10 years remaining as of January 1, 2018. Any future changes in the UAL will be amortized over new closed layers. Actuarial gains or losses and changes in assumptions are amortized over a closed 20-year period. Based on these policies, the plan's fiduciary net position is expected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Net Pension Liability</u>: The components of the net pension liability of the District at the measurement date of December 31, 2018 are as follows (in thousands):

| Total pension liability Less Plan fiduciary net position | \$ | 981,073 (641,535) |
|--|-----------|----------------------|
| District's net pension liability | <u>\$</u> | 339,538 |
| Funded ratio (Plan's fiduciary net position / total pension liability) | | 65.4% |

The changes in the net pension liability for the Plan follows (in thousands):

| | Increase (Decrease) | | | | | |
|---|---------------------|---------------------------|-----------|----------------------------|-----------|-------------------------|
| | T | otal Pension Liability | | n Fiduciary et Position | Ne | et Pension Liability |
| | | <u>(a)</u> (b) | | <u>(a) - (b)</u> | | |
| Balance at December 31, 2018 Changes for the year: | \$ | 933,819 | \$ | 678,884 | \$ | 254,935 |
| Service cost | | 22,789 | | - | | 22,789 |
| Interest | | 66,063 | | - | | 66,063 |
| Difference between expected and actual | | | | | | |
| experience | | 5,058 | | - | | 5,058 |
| Change of assumptions | | 10,041 | | - | | 10,041 |
| Contributions – employer | | - | | 54,723 | | (54,723) |
| Contributions – member | | - | | 19 | | (19) |
| Net investment income | | - | | (34,344) | | 34,344 |
| Benefit payments | | (56,697) | | (56,697) | | - |
| Administrative expense | | | | (1,050) | | 1,050 |
| Net changes | | 47,254 | | (37,349) | | 84,603 |
| Balance at December 31, 2019 | \$ | 981,073 | <u>\$</u> | 641,535 | <u>\$</u> | 339,538 |

<u>Sensitivity of the net pension liability to changes in the discount rate</u>: In accordance with GASB 68 regarding the disclosure of the sensitivity of the net pension liability to changes in the discount rate, the following table presents the net pension liability (in thousands) as of June 30, 2019, calculating using the discount rate of 7.125%, as well as what the District's net pension liability would be if it were calculated using a discount rate of 1-percent-point lower (6.125%) or one-percentage-point higher (8.125%) than the current rate.

| | (6.125%) | (7.125%) | (8.125%) |
|-----------------------|------------|-----------------|------------|
| | 1% | Current | 1% |
| | Decrease | <u>Discount</u> | Increase |
| | | | |
| Net pension liability | \$ 443,201 | \$ 339,538 | \$ 251,085 |

<u>Pension plan fiduciary net position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued AC Transit Employees' Retirement Plan audited financial statements and may be obtained from the District Controller.

For the year ended June 30, 2019, the District recognized pension expense of \$70.3 million. At June 30, 2019, the District reported deferred outflows of resources related to pensions from the following sources (in thousands):

| | | Outflows of Resources | Inflows of <u>Resources</u> | |
|--|----|---------------------------|--------------------------------|-----------------|
| Employer contributions subsequent to measurement date Differences between expected and actual experience Changes in assumptions Net difference between projected and actual earnings on | \$ | 28,112 4,267 18,549 | \$ | - 5,074 - |
| pension plan investments | | 45,124 | | |
| Total | \$ | 96,052 | \$ | 5,074 |

Deferred outflows of resources related to contributions subsequent to the measurement date of \$28.1 million will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows (in thousands):

| | Deferred Outflows/ Inflows of <u>Resources</u> |
|--|--|
| June 30, 2020 June 30, 2021 June 30, 2022 June 30, 2023 | \$25,535 7,071 10,719 <u>19,541</u> |
| | <u>\$ 62,866</u> |

<u>Payable to the Pension Plan</u>: As disclosed in Note 5, the District reported a payable of \$4.2 million for the outstanding amount of contributions to the Plan for the year ended June 30, 2019.

NOTE 10 – POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS

ATU Local 192 Benefit Trust

<u>Plan Description</u>: The ATU Local 192 Benefits Trust (the Trust) administers a single-employer defined benefit post-employment plan to assist eligible retirees with their medical costs. The Trust consists of three programs that provide other post-employment benefits: The ATU Retiree Health & Welfare Program, the AFSCME Retiree Medical Program and the IBEW Retiree Medical Program. The Trust provides medical benefits to all vested retirees at least 55 years old by paying a portion of the medical insurance premiums or reimbursement of eligible medical expenses not to exceed the maximum negotiated rates. Rates are negotiated between the District and the respective bargaining units. The Trust's board of trustees has historically adopted rates based on the premiums offered by participating providers. The Trust issues stand-alone financial statements and copies of these statements can be obtained from the District Controller, 1600 Franklin Street, Oakland, CA 94621.

<u>Benefits Provided</u>: Individuals are eligible for retiree benefits with the following subsidies at age 55 with eight years of service for ATU and at age 55 with 10 years of service for AFSCME/IBEW. The Trust subsidizes a portion of medical insurance premiums or reimburses eligible medical expenses in an amount not to exceed the following negotiated monthly amounts:

| ATU Local 192 | Pre-Age 65: \$691 | Post-Age 65: \$335 |
|---------------|-------------------|--------------------|
| AFSCME | Pre-Age 65: \$601 | Post-Age 65: \$335 |
| IBEW | Pre-Age 65: \$691 | Post-Age 65: \$335 |

No subsidy is provided for spouse coverage for IBEW and AFSCME. After the death of an ATU retiree, a subsidy of \$150 per month is available for the life of the surviving spouse. No dental, vision, or life insurance benefits are included.

Participants Covered by Benefit Terms: As of July 1, 2018, employee membership in the Trust was as follows:

| Inactive plan members or beneficiaries currently receiving benefits | 1,030 |
|---|-------|
| Active plan members | 2,140 |
| | |
| | 3,170 |

<u>Contributions</u>: The District is required to make contributions to the Trust based on the number of hours worked by active union employees. The establishment and modification of the memorandums of understanding between the District and the respective bargaining units creates the authority under which the District is obligated to make its contributions. For fiscal year 2019, the required contribution rates were as follows:

| ATU Local 192 | \$1.40 per hour per employee (will increase to \$1.50 per hour |
|---------------|--|
| | If the Trust's funds falls below \$2 million in assets.) |
| AFSCME | \$1.10 per hour per employee |
| IBEW | \$1.04 per hour per employee |

For the year ended June 30, 2019, the District's contributions to the Trust were \$4.5 million. As of June 30, 2019, no employee contributions have been received by the Trust.

NOTE 10 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

<u>Actuarial Methods and Assumptions</u>: The actuary used the following assumptions and methods in calculating the annual required contributions and the funded status:

| Valuation date | July 1, 2018 |
|---|--|
| Measurement date | June 30, 2019 |
| Actuarial cost method | Entry Age Normal |
| Amortization method | Level percentage of payroll |
| Asset valuation method | Market value |
| Actuarial assumptions: Investment rate of return Health care trend rate | 1.00% Pre-65: 7.5% for FY2019, decreasing 0.5% per year to an ultimate rate of 5.0% for FY2024 and later Post-65: 5.75% for FY2019, decreasing 0.25% per year to an ultimate rate of 5.0% for FY2023 and later |
| Administrative expenses | 3.00% of benefits |
| Salary increases | 3.50% |
| Health Mortality | RP-2014 headcount weighted Blue Collar Mortality Table (backed off to 2006 using MP-2014) with application of the MP-2018 improvement scale on a fully generational basis. |

Measurements as of the reporting date are based on the fair value of assets as of June 30, 2019 and the total OPEB liability as of the valuation date, July 1, 2018, rolled forward to June 30, 2019. There were no significant events between the valuation date and the measurement date.

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study performed in 2015.

Best estimates of the arithmetic real rates of return for each major asset class included in the Trust's target asset allocation as of June 30, 2019 are summarized in the following table:

| Asset Class | Target <u>Allocation</u> | Long Term Expected Real Rate of Return | | |
|------------------------|-----------------------------|---|--|--|
| Short term investments | 100% | 1.0% | | |

Changes in Assumptions and Benefit Terms Since Prior Measurement Date – The discount rate decreased from 2.98% to 2.79% and the mortality improvement scale was updated from MP-2017 on a fully generational basis to MP-2018 on a fully generational basis.

<u>Discount Rate</u>: The discount rate used to measure the total OPEB liability was 2.79%. The projection of cash flows used to determine the discount rate assumed that the District will continue to contribute to the Trust based on the negotiated required contribution for each bargaining unit. Based on those assumptions, the Trust's fiduciary net position was never projected to be greater than the benefits to be made in all years. The plan fiduciary net position will not be sufficient to make all benefit payments due for current participants in the coming year, and will not be sufficient to make any benefit payments thereafter. As a result, the discount rate was determined using the June 30, 2019 municipal bond rate.

NOTE 10 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

<u>Net OPEB Liability</u>: The components of the net OPEB liability of the District at the measurement date of June 30, 2019 are as follows (in thousands):

| Total OPEB liability Less Trust fiduciary net position | \$ | 102,588 <u>(3,900)</u> |
|--|-----------|---------------------------|
| District's net OPEB liability | <u>\$</u> | 98,688 |
| Funded ratio (Trust's fiduciary net position / total OPEB liability) | | 3.8% |

The changes in the net OPEB liability for the Trust follows (in thousands):

| | Increase (Decrease) | | | | | |
|---|---------------------|---|----|---------------------------------------|-----------|---------|
| | | Total OPEB Trust Fiduciary Liability Net Position (a) (b) | | · · · · · · · · · · · · · · · · · · · | | |
| Balance at June 30, 2018 Changes for the year: | \$ | 101,746 | \$ | 3,669 | \$ | 98,077 |
| Service cost | | 3,821 | | - | | 3,821 |
| Interest | | 3,206 | | - | | 3,206 |
| Difference between expected and actual | | | | | | |
| experience | | (3,880) | | - | | (3,880) |
| Changes of assumptions | | Ì,781 | | - | | Ì,781 |
| Contributions – employer | | - | | 4,541 | | (4,541) |
| Net investment loss | | | | (89) | | 89 |
| Benefit payments | | (4,086) | | (4,086) | | - |
| Administrative expense | | | | (135) | | 135 |
| Net changes | | 842 | | 231 | | 611 |
| Balance at June 30, 2019 | \$ | 102,588 | \$ | 3,900 | <u>\$</u> | 98,688 |

<u>Sensitivity of the net OPEB liability to changes in the discount rate</u>: The following table presents the net OPEB liability (in thousands) as of June 30, 2019, calculating using the discount rate of 2.79%, as well as what the District's net OPEB liability would be if it were calculated using a discount rate of 1-percent-point lower (1.79%) or 1-percentage-point higher (3.79%) than the current rate.

| | (1.79%) 1% <u>Decrease</u> | | (2.79%) Current <u>Discount</u> | | 3.79%) 1% <u>ncrease</u> |
|--------------------|----------------------------------|----|---------------------------------------|----|--------------------------------|
| Net OPEB liability | \$ 111,354 | \$ | 98,688 | \$ | 88,106 |

<u>Sensitivity of the net OPEB liability to changes in the health care trend rate</u>: The Trust Plan only provides for a fixed subsidy to retirees, therefore the total liability is not affected by changes in the health care trend rate. Sensitivity analysis is not applicable.

NOTE 10 – POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

<u>OPEB plan fiduciary net position</u>: For the year ended June 30, 2019, the District recognized OPEB gain of \$1.2 million. At June 30, 2019, the District reported deferred outflows of resources related to OPEB from the following sources (in thousands):

| | | flows of sources | | flows of sources |
|---|-----------|---------------------|-----------|---------------------|
| Differences between expected and actual experience Changes in assumptions Net difference between projected and actual earnings on | \$ | - 2,239 | \$ | 41,885 3,003 |
| OPEB plan investments | | 149 | | - |
| Total | <u>\$</u> | 2,388 | <u>\$</u> | 44,888 |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows (in thousands):

| | Deferred Outflows/ Inflows of Resources |
|---------------|--|
| June 30, 2020 | \$ (8,317) |
| June 30, 2021 | (8,317) |
| June 30, 2022 | (7,229) |
| June 30, 2023 | (6,144) |
| June 30, 2024 | (6,177) |
| June 30, 2025 | (5,567) |
| June 30, 2026 | (249) |
| | \$ <u>(42,000)</u> |

Retiree Benefits Non-Trust Plan

<u>Plan Description</u>: The District administers a single-employer defined benefit post-employment plan called the Retiree Benefits Non-Trust Plan (the OPEB Plan) to assist eligible retirees with their medical costs. The OPEB Plan provides medical, dental, vision and life insurance benefits to all vested retirees and their spouses at least 55 years old by paying the current participating providers' insurance premiums. The medical insurance benefit is also available for a retiree's dependent, if applicable. The OPEB Plan differs from the Trust in that it provides Trust plan members supplemental healthcare benefits in addition to medical benefits, as well as providing medical benefits to District employees who are unrepresented. Insurance premium rates are negotiated between the District and the respective bargaining units. The District has historically adopted rates based on the premiums offered by participating providers.

During fiscal year 2018, the District joined the California Employer's Retirement Benefit Trust Program (CERBT) to pre-fund OPEB liabilities. The CERBT is an agent multiple employer plan consisting of an aggregation of single-employer plans, with pooled administrative and investment functions that are administered by CalPERS. A copy of the aggregate CERBT annual financial report may be obtained at www.calpers.ca.gov. CERBT serves as an irrevocable trust, ensure that funds contributed into the Trust are dedicated to service the needs of member districts, and their employees and retirees. The OPEB Plan does not issue stand-alone financial statements.

NOTE 10 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

<u>Benefits Provided</u>: Individuals are eligible for retiree benefits with the following subsidies at age 55 with eight years of service for ATU and at age 55 with 10 years of service for AFSCME/IBEW.

Medical benefits before age 65 (HMO) – The District does not subsidize directly.

Medical benefits after age 65 (HMO) – The District subsidizes a fixed \$40.00 per month for single coverage and \$80.00 per month for dual coverage directly from the District assets. This amount is in addition to subsidy provided under the Trust Plan.

Dental benefits – The District subsidizes a fixed \$20.00 per month for any level of dental coverage. If retiree waives dental coverage, the retiree is given \$20.00 as additional earnings in pension. If the retiree dies and surviving spouse was enrolled in the dental plan, the spouse also receives \$20.00 subsidy. If the surviving spouse waives dental coverage, the spouse receives \$20.00 as additional earnings.

Vision benefits – The District subsidizes the full cost (currently \$14.90 per month) for single coverage only. If the spouse was enrolled in vision plan at the time of retiree's death, the spouse is eligible to elect vision at no cost.

Life insurance benefits – The District subsidizes \$14.18 per month for retiree only.

Non-represented participants are eligible for retiree benefits with the following subsidies at age 50 with 5 years of service.

Medical benefits before age 65 (HMO) – The District subsidizes a percentage of the lowest offered premium (currently \$1,022.07 per month). The spouse is also eligible for the lowest offered premium, but the spouse must contribute \$100.00 per month.

Medical benefits after age 65 (HMO) – The District subsidizes a percentage of the lowest offered premium (currently \$371.74 per month) for the retiree. The District also gives the retiree and the spouse \$40.00 each if they are enrolled in Medicare Parts A and B. The spouse is also eligible for lowest offered premium, but the spouse must contribute \$100.00 per. Subsidized spouse medical benefit coverage continues after the death of the retiree if the spouse continues to make the requisite \$100 per month contribution. The spouse of an employee who dies in active service is not eligible for subsidized coverage.

Dental benefits – The District subsidizes \$76.58 per month for single coverage. No additional subsidy is assumed for dependent coverage.

Vision benefits – The District Subsidizes \$14.75 per month for single coverage. No subsidy is assumed for dependent coverage.

Life insurance benefits – The District subsidizes \$14.18 per month for single coverage. No subsidy is assumed for dependent coverage.

Participants Covered by Benefit Terms: As of July 1, 2018, employee membership in the OPEB Plan was as follows:

| Inactive plan members or beneficiaries currently receiving benefits | 1,582 |
|---|-------|
| Active plan members | 2,212 |
| | 3,794 |

NOTE 10 – POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

<u>Contributions</u>: The District has historically funded the OPEB Plan on a pay-as-you-go basis. There is currently no requirement for either the District or the OPEB Plan members to make contributions to the OPEB Plan. For the year ended June 30, 2019, the District's contributions to the OPEB Plan were \$3.8 million (\$2.3 million in benefit payments and \$1.5 million to the CERBT). As of June 30, 2019, no employee contributions have been received by the OPEB Plan.

<u>Actuarial Methods and Assumptions</u>: The actuary used the following assumptions and methods in calculating the annual required contributions and the funded status:

| Valuation date Measurement date Actuarial cost method Amortization method Asset valuation method | July 1, 2018 June 30, 2019 Entry Age Normal Level percentage of payroll Market value |
|--|---|
| Actuarial assumptions: | |
| Investment rate of return | 7.59% |
| Health care trend rate | Pre-65: 7.5% for FY2019, decreasing 0.5% per year to an ultimate rate of 5.0% for FY2025 and later |
| | Post-65: 5.75% for FY2019, decreasing 0.25% per year to an ultimate rate of 5.0% for FY2023 and later |
| Salary increases | 3.50% |
| Health Mortality | RP-2014 headcount weighted Blue Collar Mortality Table (backed off to 2006 using MP-2014) with application of the MP-2018 improvement scale on a fully generational basis for Union employees and retirees. |
| | RP-2014 headcount weighted White Collar Mortality Table (backed off to 2006 using MP-2014) with application of the MP-2018 improvement scale on a fully generational basis used for non-represented employees and retirees. |

Measurements as of the reporting date are based on the fair value of assets as of June 30, 2019 and the total OPEB liability as of the valuation date, July 1, 2018, rolled forward to June 30, 2019. There were no significant events between the valuation date and the measurement date.

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study performed in 2015.

Best estimates of the arithmetic real rates of return for each major asset class included in the OPEB Plan's target asset allocation as of June 30, 2019 are summarized in the following table:

| Asset Class | Target <u>Allocation</u> | Long Term Expected Real Rate of Return <u>Years 1-10</u> | Long Term Expected Real Rate of Return <u>Years 11-60</u> |
|---|-----------------------------|--|---|
| Global equity | 59% | 5.25% | 5.71% |
| Fixed income | 25% | 1.79% | 2.40% |
| Real Estate Investment Trusts | 8% | 3.25% | 7.88% |
| Treasury Inflation-Protected Securities | 5% | 1.00% | 2.25% |
| Commodities | 3% | 0.34% | 4.95% |

NOTE 10 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

Changes in Assumptions and Benefit Terms Since Prior Measurement Date – The discount rate decreased from 2.98% to 2.79%, the mortality improvement scale was updated from MP-2017 on a fully generational basis to MP-2018 on a fully generational basis, and the actuarial cost method was changed to Entry Age Normal, which is required by GASB Statement No. 75.

<u>Discount Rate</u>: The discount rate used to measure the total OPEB liability was 2.79%. The projection of cash flows used to determine the discount rate assumed that the District will continue to contribute to the OPEB Plan based on the negotiated required contribution for each bargaining unit. Based on those assumptions, the OPEB Plan's fiduciary net position was never projected to be greater than the benefits to be made in all years. The plan fiduciary net position will not be sufficient to make all benefit payments due for current participants in the coming year, and will not be sufficient to make any benefit payments thereafter. As a result, the discount rate was determined using the June 30, 2019 municipal bond rate.

<u>Net OPEB Liability</u>: The components of the net OPEB liability of the District at the measurement date of June 30, 2019 are as follows (in thousands):

| Total OPEB liability Less OPEB Plan fiduciary net position | \$ | 56,894 (2,623) |
|--|-----------|-------------------|
| District's net OPEB liability | <u>\$</u> | 54,271 |
| Funded ratio (OPEB Plan's fiduciary net position / total OPEB liability) | | 4.61% |

The changes in the net OPEB liability for the OPEB Plan follows (in thousands):

| | Increase (Decrease) | | | |
|--|-------------------------------|-----------------|---|--|
| | Total OPEB Fiduciary Net OPEE | | | |
| | Liability Net Position Liabil | | | |
| | <u>(a)</u> | <u>(b)</u> | <u>(a) - (b)</u> | |
| Balance at June 30, 2018 | \$ 55,247 | \$ 1,000 | \$ 54,247 | |
| Changes for the year: | | | | |
| Service cost | 2,327 | - | 2,327 | |
| Interest | 1,681 | - | 1,681 | |
| Difference between expected and actual | | | | |
| experience | (1,286) | - | (1,286) | |
| Changes of assumptions | 1,256 | - | 1,256 | |
| Contributions – employer | | 3,831 | (3,831) | |
| Net investment income | | 124 | (124) | |
| Administrative expenses | | (1) | 1 | |
| Benefit payments | (2,331) | <u>(2,331</u>) | | |
| Net changes | 1,647 | 1,623 | 24 | |
| Balance at June 30, 2019 | <u>\$ 56,894</u> | <u>\$ 2,623</u> | <u>\$ </u> | |

NOTE 10 - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

<u>Sensitivity of the Net OPEB Liability to Changes in the Discount Rate</u>: The following table presents the net OPEB liability (in thousands) as of June 30, 2019, calculating using the discount rate of 2.79%, as well as what the District's net OPEB liability would be if it were calculated using a discount rate of one-percent-point lower (1.79%) or one-percentage-point higher (3.79%) than the current rate.

| | (1.79%) | | (2.79%) | | (3.79%) | |
|--------------------|--------------------|--------|-------------------------|--------|--------------------|--------|
| | <u>1% Decrease</u> | | <u>Current Discount</u> | | <u>1% Increase</u> | |
| Net OPEB liability | \$ | 63,807 | \$ | 54,271 | \$ | 46,416 |

Sensitivity of the Net OPEB Liability to Changes in the Health Care Trend Rate: The following table presents the net OPEB liability (in thousands) as of June 30, 2019, calculating using the health care trend rate of 7.50% (pre-65) and 5.75% (post-65), as well as what the District's net OPEB liability would be if it were calculated using a health care trend rate of one-percent-point lower (6.50% and 4.75%) or one-percentage-point higher (8.50% and 6.75%) than the current rate.

| | (6.50% pre-65) | (7.509 | % pre-65) | (8.50% pre-65) | | |
|--------------------|------------------------------|--------|------------|-------------------|---------|--|
| | (4.75% pre-65) (5.75% pre-65 | | | 5) (6.75% pre-65) | | |
| | <u>1% Decrease</u> | Currer | t Discount | <u>1% </u> | ncrease | |
| Net OPEB liability | \$ 47,781 | \$ | 54,271 | \$ | 62,083 | |

<u>OPEB plan fiduciary net position</u>: For the year ended June 30, 2019, the District recognized OPEB expense of \$4.1 million. At June 30, 2019, the District reported deferred outflows of resources related to OPEB from the following sources (in thousands):

| | | tflows of sources | | lows of sources |
|---|-----------|----------------------|-----------|--------------------|
| Differences between expected and actual experience Changes in assumptions Difference between projected and actual investment earnings | \$ | 525 1,942 - | \$ | 1,100 - 91 |
| Total | <u>\$</u> | 2,467 | <u>\$</u> | 1,191 |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows (in thousands):

| | Deferred Outflows/ Inflows of Resources |
|---------------|--|
| June 30, 2020 | \$ 257 |
| June 30, 2021 | 257 |
| June 30, 2022 | 257 |
| June 30, 2023 | 257 |
| June 30, 2024 | 251 |
| June 30, 2025 | (3) |
| | <u>\$ 1,276</u> |

NOTE 11 – COMMITMENTS

<u>PTMISEA Grants</u>: The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, approved by the voters as Proposition 1B on November 7, 2006, includes a program of funding in the amount of \$4 billion to be deposited in the Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA). Of this amount, \$3.6 billion in the PTMISEA is available to project sponsors in California for allocation to eligible public transportation projects.

During fiscal year 2010, the District submitted a Corrective Action Plan requesting additional PTMISEA grant funding on top of its fiscal year 2009 allocation to purchase buses.

The California Department of Transportation (CalTrans) determined that the District was eligible to receive an additional allocation totaling \$8.8 million (2009 allocation). The funds were sent to the District prior to its purchase of the buses but are committed to funding future bus purchases. The funds must be encumbered within three years and expended within three years of being encumbered.

The District also acts a pass-through agency for the Transbay Joint Powers Authority (the TJPA) for various transportation projects such as the Transbay Transit Center.

In fiscal year 2019, the District did not receive any additional funding, and \$8.7 million of cost was incurred for the purchase of buses and Transit Access Improvement projects.

The following table shows the changes in activity related to the PTMISEA grant funds during the fiscal year as well as the remaining commitment as of June 30, 2019 (in thousands):

| Total Allocations as of June 30, 2019 | Less Allocations Passed-through to TJPA as of June 30, 2019 | Total Allocations Received in <u>FY 2019</u> | Cumulative Expenses Incurred through June 30, 2019 | Interest Income | Commitment at June 30, 2019 |
|--|---|---|--|--------------------|--------------------------------|
| \$ 112,515 | \$ 24,444 | \$- | \$ 79,791 | \$ 475 | \$ 8,756 |

NOTE 12 – CONTINGENCIES

<u>Claims and Potential Litigation</u>: There are claims and litigation pending, which are considered normal to the District's operation of the transit system. The District maintains insurance coverage for such incidents, as summarized in Note 13, and provisions have been made in the financial statements for estimated losses under the self-insurance retention limits of insurance policies.

<u>Pollution Remediation</u>: The District has an estimated \$1.0 million in liabilities for the monitoring and potential clean-up costs for pollution remediation obligations. The District has several locations where soil and groundwater have been contaminated.

The Alameda County Health Care Services Agency (ACHCS) and the Alameda County Water District (ACWD) issued directives to the District to perform groundwater monitoring and require conceptual models and feasibility studies to address possible mitigation measures. The estimated liabilities were measured at current value using the expected cash flow technique for each obligating event based on current and estimated costs. Changes to estimated liabilities will be made when new information, such as changes in remediation plans, technology and legal or regulatory requirements, becomes available. There were no changes in estimates for the year ending June 30, 2019.

NOTE 12 - CONTINGENCIES (Continued)

Lease and Use Agreement for the Temporary Terminal and Transit Center: In September 2008, the District approved a Lease and Use Agreement for the Temporary Terminal and the new Transit Center with the TJPA. The agreement sets forth the parties' use of rights and obligations up to the year 2050 with respect to (a) the District's bus operations in the Temporary Terminal and the new Transit Center; (b) the District's contribution to offset annual operating costs for the Temporary Terminal and Transit Center; and (c) the District's capital contributions to build the Transit Center in the sum of \$57 million (in 2011 dollars). The District's \$57 million contribution will be funded through a combination of payments from various grant funded sources and a proposed passenger facilities charge.

Remaining projected contributions are scheduled as follows (in thousands):

| | Payment | <u>s</u> |
|-------------|---------|----------|
| 2020 | \$ 1,00 | 00 |
| 2021 | 1,50 |)0 |
| 2022 | 2,00 |)0 |
| 2023 | 2,00 |)0 |
| 2024 | 2,00 |)0 |
| 2025 – 2029 | 13,3 | 52 |

NOTE 13 – RISK MANAGEMENT

As of June 30, 2019 the District has the following coverages:

| Type of Coverage | Deductible | Coverage Limit |
|---|---|---|
| General Liability Auto Liability Workers' Compensation Property, Boiler and Machinery, | \$1,000,000 \$2,000,000 \$1,000,000 | \$2,000,000 per occurrence with excess up to \$53,000,000 \$2,000,000 per occurrence with excess up to \$53,000,000 Statutory Limit |
| Auto Physical Damage | \$100,000 | \$100,000,000 |

The District accrues a liability for claims and litigation (including a reserve for claims incurred but not reported) based on an actuarial study. The liability includes allocated and unallocated claims adjustment expenses and incremental claim expense. In addition, the District is partially self-insured for health and dental exposure. Management has evaluated the potential liability and recorded an accrual, which includes an amount for incurred but not reported claims.

NOTE 13 - RISK MANAGEMENT (Continued)

Changes in the reported liability resulted from the following (in thousands):

| | Workers' Compensation <u>Liability</u> | Public <u>Liability</u> | Dental <u>Liability</u> | <u>Total</u> |
|---|--|----------------------------|----------------------------|----------------------------|
| Balance at June 30, 2017 | \$ 54,926 | \$ 17,716 | \$ 156 | \$ 72,798 |
| Claims and changes in estimates Claim payments | 15,442 <u>(10,951</u>) | 788 <u>(5,477</u>) | 5,618 <u>(5,519</u>) | 21,848 <u>(21,947</u>) |
| Balance at June 30, 2018 | \$ 59,417 | \$ 13,027 | \$ 255 | \$ 72,699 |
| Claims and changes in estimates Claim payments | 10,224 <u>(12,939)</u> | 3,147 <u>(2,123)</u> | 834 <u>(245)</u> | 14,205 <u>(15,306)</u> |
| Balance at June 30, 2019 | <u>\$ 56,702</u> | <u>\$ 14,051</u> | <u>\$845</u> | <u>\$ 71,598</u> |

Settled claims have not exceeded the commercial coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from the previous year.

The classification of the current and long-term portion of the self-insurance liabilities for the year ended June 30, 2019 are summarized as follows (in thousands):

| | Current | Long-term | <u>Total</u> |
|---|----------------------------------|-------------------------|-----------------------------------|
| Workers' compensation liability Public liability Dental liability | \$ 14,041 3,057 <u>845</u> | \$ 42,661 10,994 | \$ 56,702 14,051 <u>845</u> |
| | <u>\$ 17,943</u> | <u>\$ 53,655</u> | <u>\$ 71,598</u> |

NOTE 14 – JOINT POWERS AUTHORITY (JPA) AND CONSORTIUM

In 1994, the District and BART executed a joint powers authority (JPA) agreement establishing the East Bay Paratransit Consortium. In addition to self-generated farebox revenues by these services, the District supports the project primarily through Federal, State, and local subsidies, designated at source to these programs with short falls covered by its own operating funds. The purpose of the Consortium is to provide Americans with Disabilities complementary paratransit services in Alameda and western Contra Costa counties. The area served encompasses the AC Transit/BART coordinated service area. Revenues and expenses for the Consortium are split 69/31 between the District and BART, respectively, and the District's financial statements reflect its portion of revenues and expenses as operating activities. The District has no equity interest in the Consortium.

Effective October 1, 2003, the Consortium discontinued the practice of rotating lead agency responsibilities on an annual basis. Key administrative support functions are now permanently assigned to each participating agency. Also effective October 1, 2003, a Service Review Advisory Committee (SRAC) was established to serve in an advisory capacity to the Service Review Committee. The primary mission of the SRAC will be to advise on planning, policy and other matters related to the Consortium; advocate for high quality, safe, reliable and courteous paratransit services; and to provide a forum for public input and participation in the review, assessment and evaluation of the ADA paratransit service.

NOTE 14 - JOINT POWERS AUTHORITY (JPA) AND CONSORTIUM (Continued)

Since July 1, 1993, under a cooperative agreement, the District has also been serving as the lead agency in a consortium that also includes BART, The City of Union City, San Mateo County Transit District (SamTrans) and the Santa Clara Valley Transportation Authority (VTA) to provide Dumbarton Express Bus Service which runs from the Union City Bart Station across the Dumbarton Bridge into Santa Clara and San Mateo counties, including a connection with CalTrain. Over this timespan this service has been periodically put out to bid, and typically it has been run by a third party purchased transportation provider. While the District is the lead agency, funding from other agencies is directed to the District in order to support this consortium service.

In fiscal year 2019, the District recognized \$30.6 million of revenue and subsidy and incurred \$32.4 million of expenses related to the JPA and the Consortium. Neither the JPA nor the Consortium issue separate financial statements.



REQUIRED SUPPLEMENTARY INFORMATION

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT PENSION PLAN - SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS – LAST 10 FISCAL YEARS Year ended June 30, 2019

(In thousands)

| Total papaian liability: | | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> |
|--|-----------|---------------------|---------------------------------|-------------------------|-------------------------------|------------------------|
| Total pension liability: Service cost Interest Differences between expected and | \$ | 22,789 66,063 | \$ 21,186 64,249 | \$ 18,740 62,964 | \$ 16,614 57,571 | \$ 16,698 55,840 |
| actual experience Changes of assumptions Benefit payments, including | | 5,058 10,041 | 369 - | (11,563) - | (2,243) 52,583 | - |
| refunds of member contributions | | (56,697) | (54,631) | (52,560) | (49,875) | (47,410) |
| Net changes in total pension liability | | 47,254 | 31,173 | 17,581 | 74,649 | 25,127 |
| Total pension liability, beginning | | 933,819 | 902,646 | 885,065 | 810,416 | 785,289 |
| Total pension liability, ending | <u>\$</u> | 981,073 | \$ 933,819 | \$ 902,646 | \$ 885,065 | \$ 810,416 |
| Plan fiduciary net position: Contributions – employer Contributions – member | \$ | 54,723 19 | \$ 52,369 | \$ 48,479 | \$ 42,274 | \$ 40,384 |
| Net investment income (loss) Benefit payments, including | | (34,344) | 87,481 | 46,601 | (1,458) | 23,507 |
| refunds of member contributions Administrative expense | | (56,697) (1,050) | (54,631) <u>(1,033</u>) | (52,560) (1,007) | (49,875) <u>(863</u>) | (47,410) (867) |
| Net change in plan fiduciary net position | | (37,349) | 84,186 | 41,513 | (9,922) | 15,614 |
| Plan fiduciary net position, beginning | | 678,884 | <u>594,698</u> | <u>553,185</u> | 563,107 | 547,493 |
| Plan fiduciary net position, ending | \$ | 641,535 | \$ 678,884 | \$ 594,698 | \$ 553,185 | \$ 563,107 |
| Net pension liability, ending | <u>\$</u> | 339,538 | \$ 254,935 | \$ 307,948 | \$ 331,880 | \$ 247,309 |
| Plan fiduciary net position as a percentage of the total pension liability | | 65.40% | 72.70% | 65.88% | 62.50% | 69.48% |
| Covered payroll | \$ | 176,763 | \$ 167,786 | \$ 150,234 | \$ 133,012 | \$ 129,310 |
| Net pension liability as a percentage of covered pay | roll | 192.09% | 151.94% | 204.98% | 249.51% | 191.25% |

Notes to Schedule: Benefit changes Changes in assumptions

There were no changes in benefits in FY2019, FY2018, or FY2017. In FY2019 the discount rate was reduced from 7.25% to 7.125%. Additionally there were minor changes in the mortality tables. There were no changes in assumptions in FY2018 or FY2017. In FY2016, there were changes in the demographic assumptions, which among other things included the adoption of generational mortality assumptions. Additionally there were minor changes in the mortality tables.

This is a 10 year schedule. The information in this schedule is not required to be presented retroactively. Years will be added to this schedule in future fiscal years until 10 years of information is available.

The amounts presented for each fiscal year were determined as of the December 31 year-end that occurred within the fiscal year.

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT PENSION PLAN - SCHEDULE OF EMPLOYER'S CONTRIBUTIONS – LAST 10 FISCAL YEARS Year ended June 30, 2019 (In thousands)

| Year Ended June 30 | Det | tuarially termined tributions | In Ac De | ntributions Relation To the ctuarially etermined ontribution | ontributions Deficiency (<u>Excess)</u> | Covered <u>Payroll*</u> | Contributions as a Percentage of Covered <u>Payroll</u> | |
|--------------------------------------|-----|--|----------------|---|--|----------------------------|---|--|
| 2015 2016 2017 2018 2019 | \$ | 40,384 42,274 48,479 52,369 54,723 | \$ | 40,384 42,274 48,479 52,369 54,723 | \$ | - - - | \$ 129,310 133,012 150,234 167,786 176,763 | 31.23% 31.78% 32.27% 31.21% 30.96% |

* Payroll is based on total actual calendar year covered payroll, provided by the Plan.

| <u>Notes to Schedule</u> : Valuation date Actuarial cost method Amortization method | January 1, 2018 Entry Age Normal Level percentage of payroll (10 years remaining as of 1/1/2018) with separate periods of Extraordinary Actuarial Gains or Losses (21 years as of 1/1/2018) and 20 year closed periods for all UAL changes after 1/1/17 due to actuarial gains and losses or changes in assumptions and methods |
|--|---|
| Asset valuation method | 5-year smoothed market, 80% / 120% corridor around market during the prior four years, phased in at 20% per year, but required to be within 20% of market value. |
| Actuarial assumptions: | |
| Discount rate | 7.125% |
| Amortization growth rate | 3.00% |
| Price inflation | 3.00% |
| Salary increases | 3.00% plus merit component based on employee classification and years of service |
| Mortality | Sex distinct RP-2000 Combined Mortality (130% of Blue Collar rates for ATU/IBEW, 120% of White Collar rates for AFSCME/Non-Union), with generational improvement using MP-2015 |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT OPEB PLAN (TRUST) - SCHEDULE OF CHANGES IN THE EMPLOYER'S NET OPEB LIABILITY AND RELATED RATIOS – LAST 10 FISCAL YEARS Year ended June 30, 2019 (In thousands)

| | <u>2019</u> | <u>2018</u> |
|---|--|---|
| Total OPEB liability: Service cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments | \$ 3,821 3,206 (3,880) 1,781 (4,086) | \$ 3,475 4,713 (48,101) 857 (4,220) |
| Net changes in total OPEB liability | 842 | (43,276) |
| Total OPEB liability, beginning | 101,746 | 145,022 |
| Total OPEB liability, ending | <u>\$ 102,588</u> | <u>\$ 101,746</u> |
| Plan fiduciary net position: Contributions – employer Net investment income (loss) Benefit payments Administrative expense | \$ 4,541 (89) (4,086) <u>(135)</u> | \$ 4,739 177 (4,220) (142) |
| Net change in plan fiduciary net position | 231 | 554 |
| Plan fiduciary net position, beginning | 3,669 | 3,115 |
| Plan fiduciary net position, ending | <u>\$3,900</u> | <u>\$ </u> |
| Net OPEB liability, ending | <u>\$ 98,688</u> | <u>\$ 98,077</u> |
| Plan fiduciary net position as a percentage of the total OPEB liability | 3.80% | 3.61% |
| Covered payroll | \$ 214,000 | \$ 215,200 |
| Net OPEB liability as a percentage of covered payroll | 46.12% | 45.57% |

Notes to Schedule: Benefit changes

Changes in assumptions

There were no changes in benefits in FY2019. In FY2019 the discount rate decreased from 2.98% to 2.79% and the mortality improvement scale was updated from MP-2017 on a fully generational basis to MP-2018 on a fully generational basis. In FY2018 The discount rate decreased from 3.13% to 2.98% and the mortality improvement scale was updated from MP-2016 on a fully generational basis to MP-2017 on a fully generational basis.

DRAFT ALAMEDA-CONTRA COSTA TRANSIT DISTRICT OPEB PLAN (TRUST) - SCHEDULE OF EMPLOYER'S CONTRIBUTIONS LAST 10 FISCAL YEARS Year ended June 30, 2019 (In thousands)

| Year Ended June 30 | De | ctuarially etermined ntributions | In Ac De | ntributions Relation To the ctuarially termined ntribution | D | ntributions eficiency <u>Excess)</u> | Covered <u>Payroll*</u> | Contributions as a Percentage of Covered <u>Payroll</u> |
|-----------------------|----|--|----------------|---|----|--|----------------------------|---|
| 2018 2019 | \$ | 7,963 6,857 | \$ | 4,739 4,541 | \$ | 3,224 2,316 | \$ 215,200 214,000 | 2.2% 2.1% |

* Payroll is based on total actual calendar year covered payroll, provided by the Plan.

| Notes to Schedule: Valuation date Actuarial cost method Amortization method Asset valuation method | July 1, 2018 Entry Age Normal Level percentage of payroll Market value |
|--|--|
| Actuarial assumptions: Discount rate Salary increases Mortality | 2.79% 3.50% RP-2014 headcount weighted Blue Collar Mortality Table (backed off to 2006 using MP-2014) with application of the MP-2018 improvement scale on a fully generational basis for Union employees and retirees. RP-2014 headcount weighted White Collar Mortality Table (backed off to 2006 using MP-2014) with application of the MP-2018 improvement scale on a fully generational basis used for non-represented employees and retirees. |
| Health care trend rate | Pre-65: 7.5% for FY2019, decreasing 0.5% per year to an ultimate rate of 5.0% for FY2024 and later Post-65: 5.75% for FY2019, decreasing 0.25% per year to an ultimate rate of 5.0% for FY2023 and later |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT OPEB PLAN (NON-TRUST)- SCHEDULE OF CHANGES IN THE EMPLOYER'S NET OPEB LIABILITY AND RELATED RATIOS – LAST 10 FISCAL YEARS Year ended June 30, 2019 (In thousands)

| Total OPEB liability: Service cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments Net changes in total OPEB liability | \$ | 2019 2,327 1,681 (1,286) 1,256 (2,331) 1,647 | \$ | 2018 2,136 1,655 739 223 (2,505) 2,249 |
|--|-----------|--|-----------|--|
| Total OPEB liability, beginning | | 54,247 | | <u>51,998</u> |
| Total OPEB liability, ending | <u>\$</u> | 56,894 | <u>\$</u> | 54,247 |
| Plan fiduciary net position: Contributions – employer Net investment income Administrative expenses Benefit payments Net change in plan fiduciary net position | | 3,831 124 (1) (2,331) 1,623 | | 3,505 - - (2,505) 1,000 |
| Plan fiduciary net position, beginning | | 1,000 | | |
| Plan fiduciary net position, ending | <u>\$</u> | 2,623 | \$ | 1,000 |
| Net OPEB liability, ending | <u>\$</u> | 54,271 | \$ | 53,247 |
| Plan fiduciary net position as a percentage of the total OPEB liability | | 4.61% | | 1.81% |
| Covered payroll | \$ | 228,600 | \$ | 229,600 |
| Net OPEB liability as a percentage of covered payroll | | 23.74% | | 23.19% |

Notes to Schedule:

Benefit changes Changes in assumptions There were no changes in benefits in FY2019. In FY2019 the discount rate decreased from 2.98% to 2.79% and the mortality improvement scale was updated from MP-2017 on a fully generational basis to MP-2018 on a fully generational basis In FY2018 The discount rate decreased from 3.13% to 2.98% and the mortality improvement scale was updated from MP-2016 on a fully generational basis to MP-2017 on a fully generational basis, and the actuarial cost method was changed to Entry Age Normal, which is required by GASB Statement No. 75.

DRAFT ALAMEDA-CONTRA COSTA TRANSIT DISTRICT OPEB PLAN (NON-TRUST) - SCHEDULE OF EMPLOYER'S CONTRIBUTIONS LAST 10 FISCAL YEARS Year ended June 30, 2019 (In thousands)

| Year Ended June 30 | De | ctuarially etermined ntributions | In Ac De | ntributions Relation To the ctuarially termined ntribution | De | tributions ficiency Excess) | Covered <u>Payroll*</u> | Contributions as a Percentage of Covered <u>Payroll</u> |
|-----------------------|----|--|----------------|---|----|-----------------------------------|----------------------------|---|
| 2018 2019 | \$ | 3,781 4,006 | \$ | 3,505 3,831 | \$ | 276 175 | \$ 229,600 228,600 | 1.5% 1.6% |

* Payroll is based on total actual calendar year covered payroll, provided by the Plan.

| <u>Notes to Schedule</u> : Valuation date Actuarial cost method Amortization method Asset valuation method | July 1, 2018 Entry Age Normal Level percentage of payroll Market value |
|--|---|
| Actuarial assumptions: Discount rate Salary increases Mortality | 2.79% 3.50% RP-2014 headcount weighted Blue Collar Mortality Table (backed off to 2006 using MP-2014) with application of the MP-2018 improvement scale on a fully generational basis for Union employees and retirees. |
| Health care trend rate | RP-2014 headcount weighted White Collar Mortality Table (backed off to 2006 using MP-2014) with application of the MP-2018 improvement scale on a fully generational basis used for non-represented employees and retirees. |
| Health care trend rate | Pre-65: 7.5% for FY2019, decreasing 0.5% per year to an ultimate rate of 5.0% for FY2024 and later Post-65: 5.75% for FY2019, decreasing 0.25% per year to an ultimate rate of 5.0% for FY2023 and later |

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SUPPLEMENTARY INFORMATION

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - COMPARATIVE SCHEDULES OF NET POSITION June 30, 2019 and 2018 (In thousands)

| | <u>2019</u> | | | <u>2018</u> |
|---|-------------|---------|----|-------------|
| ASSETS | | | | |
| Current assets | | | | |
| Cash and cash equivalents | \$ | 71,333 | \$ | 59,375 |
| Restricted cash and cash equivalents | | 19,239 | | 22,769 |
| Investments | | 39,549 | | 37,531 |
| Receivables: | | | | |
| Federal and local grants | | | | |
| Capital | | 22,104 | | 18,461 |
| Planning, operating and other | | 9,020 | | 12,987 |
| Property tax | | 13,553 | | 13,030 |
| Local sales tax | | 11,861 | | 11,635 |
| Other trade receivables | | 15,563 | | 11,344 |
| Total receivables, net | | 72,101 | | 67,457 |
| Due from Pension Trust Fund | | 5,245 | | 9,670 |
| Inventory | | 12,486 | | 11,209 |
| Prepaid expenses | | 10,223 | | 7,567 |
| Total current assets | | 230,176 | | 215,578 |
| Noncurrent assets | | | | |
| Restricted for cash and cash equivalents: | | | | |
| Restricted for certificates of participation – debt service | | 1,169 | | 1,138 |
| Capital assets | | | | |
| Nondepreciable | | 133,764 | | 96,778 |
| Depreciable, net | | 311,776 | | 303,328 |
| Total capital assets, net | | 445,540 | | 400,106 |
| Total noncurrent assets | | 446,709 | | 401,244 |
| Total assets | | 676,885 | | 616,822 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | |
| Pension related | | 96,052 | | 48,534 |
| OPEB related | | 4,855 | | 2,460 |
| Total deferred outflows of resources | | 100,907 | | 50,994 |
| Total assets and deferred outflows of resources | | 777,792 | | 667,816 |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - COMPARATIVE SCHEDULES OF NET POSITION June 30, 2019 and 2018 (In thousands)

| | | <u>2019</u> | | <u>2018</u> |
|---|-----------|----------------|-----------|-------------|
| LIABILITIES | | | | |
| Current liabilities | | | | |
| Accounts payable and accrued expenses | \$ | 19,098 | \$ | 17,881 |
| Accrued salaries and wages | | 3,590 | | 3,749 |
| Due to Pension Trust Fund | | 4,154 | | 4,959 |
| Unearned revenue | | 13,508 | | 8,414 |
| Other accrued liabilities | | 15,357 | | 12,141 |
| Accrued interest payable | | 333 | | 375 |
| Current portion of accrued vacation and sick leave | | 17,575 | | 17,257 |
| Current portion of claims liabilities | | 17,943 | | 18,947 |
| Current portion of remediation obligations | | 67 | | 67 |
| Current portion of certificates of participation | | 465 | | 2,220 |
| Total current liabilities | | 92,090 | | 86,010 |
| | | | | |
| Noncurrent liabilities Accrued vacation and sick leave | | 9,020 | | 8,963 |
| Claims liabilities | | 53,655 | | 53,752 |
| Remediation obligations | | 952 | | 952 |
| Certificates of participation | | 10,704 | | 11,169 |
| Net pension liability | | 339,538 | | 254,935 |
| Net OPEB liability | | 150,336 | | 151,324 |
| Total noncurrent liabilities | | 564,205 | | 481,095 |
| | | 004,200 | | 401,000 |
| Total liabilities | | 656,295 | | 567,105 |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Pension related | | 5,074 | | 27,453 |
| OPEB related | | 46,079 | | 49,715 |
| Total deferred inflows of resources | | 51,153 | | 77,168 |
| | | · · · · · | | • |
| Total liabilities and deferred inflows of resources | | 707,448 | | 644,273 |
| NET POSITION | | | | |
| Net investment in capital assets | | 434,371 | | 386,714 |
| Restricted for capital purchases | | 19,239 | | 22,769 |
| Restricted for debt service | | 836 | | 763 |
| Unrestricted | | (384,102) | | (386,703) |
| | | <u>, - , ,</u> | | / |
| Total net position | <u>\$</u> | 70,344 | <u>\$</u> | 23,543 |
| | | | | |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - COMPARATIVE SCHEDULES OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the years ended June 30, 2019 and 2018 (In thousands)

| | | <u>2019</u> | <u>2018</u> | | |
|---|-----------|---|-------------|--|--|
| Operating revenues Passenger fares Contract services Operating revenues of JPA and consortium Other Total operating revenues | \$ | 54,794 14,827 2,552 <u>4,341</u> 76,514 | \$ | 52,245 11,579 2,477 <u>4,261</u> 70,562 | |
| Operating expenses Operator wages Other wages Fringe benefits Depreciation Fuel and oil Other material and supplies Services Insurance Expenses of JPA and consortium Other Total operating expenses | | 90,074 68,913 175,138 43,075 14,499 11,212 49,966 11,064 32,430 9,275 505,648 | | 85,733 64,353 172,335 40,230 12,734 13,951 40,858 7,425 30,177 8,243 476,039 | |
| Operating loss | | (429,134) | | (405,477) | |
| Nonoperating revenues (expense) Operating assistance: Property taxes Local sales tax Local funds Federal State Non-operating revenues of JPA and consortium Gain (loss) on sale of capital assets Interest income Interest expense Net nonoperating revenues | | 140,194 108,343 92,517 20,843 13,659 28,106 9 1,292 (893) 404,071 | | 134,694 99,982 91,555 5,598 13,681 25,878 (1) 575 (1,346) 370,616 | |
| Loss before capital contributions | | (25,063) | | (34,861) | |
| Capital contributions | | 71,863 | | 74,470 | |
| Change in net position | | 46,800 | | (39,609) | |
| Net position at beginning of year | | 23,544 | | (16,065) | |
| Net position at end of year | <u>\$</u> | 70,344 | <u>\$</u> | 23,544 | |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - COMPARATIVE SCHEDULES OF CASH FLOWS For the years ended June 30, 2019 and 2018 (In thousands)

| | | <u>2019</u> | | <u>2018</u> |
|---|-----------|----------------|-----------|-----------------|
| Cash flows from operating activities | | | | |
| Cash received from customers | \$ | 70,496 | \$ | 63,899 |
| Cash payments to suppliers for goods and services | | (129,044) | · | (117,906) |
| Cash payments to employees for services | | (322,601) | | (320,576) |
| Other operating receipts | | 6,893 | | 4,261 |
| Net cash used in operating activities | | (374,257) | | (370,322) |
| Cash flows from noncapital financing activities | | | | |
| Operating assistance received | | <u>406,879</u> | | <u>362,417</u> |
| Net cash provided by noncapital financial activities | | 406,879 | | 362,417 |
| Cash flows from capital and related financing activities | | | | |
| Acquisition and construction of capital assets | | (88,513 | | (91,612) |
| Capital contributions received | | 68,220 | | 71,657 |
| Proceeds from sale of capital assets | | 9 | | - |
| Principal paid on certificates of participation | | (2,220) | | (3,754) |
| Interest paid on certificates of participation | | (935) | | <u>(1,355</u>) |
| Net cash used in capital and related | | | | |
| financial activities | | (23,439) | | (25,064) |
| Cash flows from investing activities | | | | |
| Proceeds from investments | | 143,135 | | 62,117 |
| Purchase of investments | | (145,153) | | (68,065) |
| Investment income | | 1,292 | | 575 |
| Net cash provided by (used in) investing activities | | (726) | | <u>(5,373</u>) |
| Change in cash and cash equivalents | | 8,457 | | (38,342) |
| Cash and cash equivalents, beginning of year | | 83,284 | | 121,624 |
| Cash and cash equivalents, end of year | <u>\$</u> | 91,741 | <u>\$</u> | 83,282 |
| Summary of cash and cash equivalents reported on on the Statement of Net Position: | | | | |
| Unrestricted cash and cash equivalents | \$ | 71,333 | \$ | 59,375 |
| Restricted cash and cash equivalents – capital purchases | Ψ | 19,239 | Ψ | 22,769 |
| Restricted cash and cash equivalents – certificates of participation | | 1,169 | | 1,138 |
| | | ., | | ., |
| Total cash and cash equivalents reported on the | | | | |
| Statement of Net Position | \$ | 91,741 | \$ | 83,282 |
| | | · — — | | , <u> </u> |

DRAFT ALAMEDA-CONTRA COSTA TRANSIT DISTRICT ENTERPRISE FUND - COMPARATIVE SCHEDULES OF CASH FLOWS For the years ended June 30, 2019 and 2018 (In thousands)

| | | <u>2019</u> | | <u>2018</u> |
|---|-----------|-------------|-----------|-------------|
| Reconciliation of operating loss to net cash used in operating activities: | | | | |
| Operating loss | \$ | (429,134) | \$ | (405,477) |
| Adjustments to reconcile operating loss to | · | (, , | · | |
| net cash used in operating activities: | | | | |
| Depreciation and amortization | | 43,075 | | 40,230 |
| Effect of changes in assets and liabilities: | | | | |
| Other trade receivables | | (4,217) | | (6,155) |
| Inventories | | (1,277) | | (411) |
| Due to/from Pension Trust Fund | | 3,620 | | (5,930) |
| Prepaid expenses | | (2,653) | | (1,788) |
| Accounts payable and accrued expenses | | 1,217 | | (352) |
| Accrued salaries and wages | | (159) | | (151) |
| Accrued vacation and sick leave | | 375 | | 211 |
| Unearned revenue | | 5,094 | | 3,753 |
| Other accrued liabilities | | 3,216 | | (1,868) |
| Claims liabilities | | (1,101) | | (99) |
| Net pension liability and deferred | | | | |
| outflows/inflows from pension | | 14,706 | | (1,681) |
| Net OPEB liability and deferred | | | | |
| outflows/inflows from pension | | (7,019) | | 9,396 |
| Net cash used in operating activities | <u>\$</u> | (374,257) | <u>\$</u> | (370,322) |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT BUDGETARY BASIS - ENTERPRISE FUND - TRANSIT ONLY COMPARATIVE SCHEDULES OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the years ended June 30, 2019 and 2018 (In thousands)

| | <u>2019</u> | <u>2018</u> |
|---|---|---|
| Operating revenues: Passenger fares Bart transfers Contract services Advertising Interest income Other Total operating revenues | \$ 57,3 6,1 8,6 1,7 1,2 <u>2,5</u> 77,7 | 86 4,263 141 7,316 17 1,365 192 575 176 2,895 |
| Subsidies Property taxes Property taxes - Measure VV Local sales tax - Measure B Local sales tax - Measure BB Local sales tax - Measure J Local operating assistance State - AB 1107 State - AB2972 Home to School State - TDA State - STA Federal operating assistance Total subsidies | 76,7 27,2 <u>13,6</u> 403,6 | $\begin{array}{cccccccccccccccccccccccccccccccccccc$ |
| Total revenue and subsidies | 481,4 | 22 442,524 |
| Expenses: Operator wages Other wages Fringe benefits Pension expense Services Fuel and lubricants Office/printing supplies Other materials and supplies Utilities Insurance Expenses of JPA and consortium Other expenses Interest expense Total expenses | 13,0 3,5 11,0 32,4 3,2 | $\begin{array}{cccccccccccccccccccccccccccccccccccc$ |
| Net revenues | 17,9 | 5,074 |
| Capital contributions Depreciation Excess of revenues over expenses | 71,8 <u>(43,0</u> \$ 46,7 | (40,230) |
| | <u>עד ש,1</u> | <u> </u> |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT BUDGETARY BASIS- ENTERPRISE FUND - TRANSIT ONLY SCHEDULE OF REVENUES, SUBSIDIES AND EXPENSES, BUDGET VERSUS ACTUAL For the year ended June 30, 2019 (In thousands)

| Revenues: | <u>Actual</u> | Final <u>Budget</u> | Variance Favorable <u>(Unfavorable)</u> |
|---|------------------|------------------------|---|
| Passenger fares | \$ 57,346 | \$ 55,350 | \$ 1,996 |
| Bart transfers | 6,186 | 4,376 | 1,810 |
| Contract services | 8,642 | 8,584 | 58 |
| Advertising | 1,717 | 1,195 | 522 |
| Interest income | 1,292 | 600 | 692 |
| Other | 2,576 | 2,782 | (206) |
| Total operating revenues | 77,759 | 72,887 | 4,872 |
| Subsidies | | | |
| Property taxes | 110,467 | 104,950 | 5,517 |
| Property taxes - Measure VV | 29,727 | 29,500 | 227 |
| Local sales tax - Measure B | 33,368 | 30,900 | 2,468 |
| Local sales tax - Measure BB | 36,934 | 33,789 | 3,145 |
| Local sales tax - Measure J | 5,064 | 5,000 | 64 |
| Local operating assistance | 23,130 | 19,675 | 3,455 |
| State - AB1107 | 46,777 | 43,268 | 3,509 |
| State - AB2972 Home to School | 500 | 500 | - |
| State - TDA | 76,795 | 71,677 | 5,118 |
| State - STA | 27,243 | 24,302 | 2,941 |
| Federal operating assistance | <u> </u> | 6,115 | 7,543 |
| Total subsidies | 403,663 | 369,676 | 33,987 |
| Total revenue & subsidies | 481,422 | 442,563 | 38,859 |
| Expenses: | | | |
| Operator wages | 90,075 | 87,756 | (2,319) |
| Other wages | 68,913 | 67,712 | (1,201) |
| Fringe benefits | 105,033 | 113,325 | 8,292 |
| Pension expense | 70,105 | 54,459 | (15,646) |
| Services | 49,966 | 32,429 | (17,537) |
| Fuel and lubricants | 14,499 640 | 15,194 496 | 695 144 |
| Office/printing supplies | 13,036 | 12,873 | (163) |
| Other materials and supplies Utilities | 3,504 | 3,945 | 441 |
| Insurance | 11,064 | 15,173 | 4,109 |
| Expenses of JPA and consortium | 32,430 | 32,456 | 26 |
| Other expenses | 3,299 | 5,719 | 2,420 |
| Interest expense | 897 | 737 | (160) |
| Total operating expenses | 463,461 | 442,274 | (21,187) |
| Excess of revenues over expenses | 17,961 | <u>\$289</u> | <u>\$ 17,672</u> |
| Depreciation and amortization | (43,075) | | |
| Capital contributions | 71,864 | | |
| Change in net position | <u>\$ 46,750</u> | | |

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT BUDGETARY BASIS - ENTERPRISE FUND - TRANSIT ONLY SCHEDULE OF REVENUES AND EXPENSES BY SERVICE AREA For the year ended June 30, 2019

| | Special Transit <u>District 1</u> | Special Transit <u>District 2</u> | Total | STSD 2 as a % of <u>Total</u> |
|--|---|---|----------------------|-------------------------------------|
| Revenues | | | | |
| Passenger fares | \$ 53,520,787 | \$ 3,824,902 | \$ 57,345,689 | 6.67% |
| BART transfers | 5,772,837 | 412,560 | 6,185,397 | 6.67% |
| Contract services | 8,641,950 | - | 8,641,950 | 0.00% |
| Advertising | 1,535,938 | 180,716 | 1,716,654 | 10.53% |
| Interest income | 1,124,387 | 168,093 | 1,292,480 | 13.01% |
| Other income | 2,305,579 | 271,101 | 2,576,680 | 10.53% |
| Total revenue | 72,901,478 | 4,857,372 | 77,758,850 | 6.25% |
| Subsidies | | | | |
| Property taxes | 88,565,862 | 21,901,411 | 110,467,273 | 19.83% |
| Property taxes - Measure VV | 29,727,022 | - | 29,727,022 | 0.00% |
| Local sales tax - Measure B | 30,860,641 | 2,506,843 | 33,367,484 | 7.51% |
| Local sales tax - Measure BB | 33,046,428 | 3,888,196 | 36,934,624 | 10.53% |
| Local sales tax - Measure J | 5,063,883 | - | 5,063,883 | 0.00% |
| Local operating assistance | 18,040,276 | 5,089,569 | 23,129,845 | 22.00% |
| State - AB1107 | 41,317,649 | 5,458,813 | 46,776,462 | 11.67% |
| State - AB2972 Home to School | 500,000 | - | 500,000 | 0.00% |
| State - TDA | 62,683,713 | 14,111,040 | 76,794,753 | 18.38% |
| State - STA | 23,882,944 | 3,359,757 | 27,242,701 | 12.33% |
| Federal operating assistance | 12,221,243 | 1,437,934 | 13,659,177 | 10.53% |
| Total subsidies | 345,909,661 | 57,753,563 | 403,663,224 | 14.31% |
| Total revenue and subsidies | 418,811,139 | 62,610,935 | 481,422,074 | 19.24% |
| Expenses | | | | |
| Operator wages | 80,994,979 | 9,079,508 | 90,074,487 | 10.08% |
| Other wages | 61,658,150 | 7,254,611 | 68,912,761 | 10.53% |
| Fringe benefits | 94,246,352 | 10,786,917 | 105,033,269 | 10.27% |
| Pension expenses | 62,904,650 | 7,199,719 | 70,104,369 | 10.27% |
| Services | 44,706,323 | 5,260,083 | 49,966,406 | 10.53% |
| Fuel & lubricants | 12,973,070 | 1,526,393 | 14,499,463 | 10.53% |
| Office and printing supplies | 573,239 | 67,446 | 640,685 | 10.53% |
| Bus parts and maintenance supplies | 11,664,451 | 1,372,423 | 13,036,874 | 10.53% |
| Utilities | 3,134,557 | 368,807 | 3,503,364 | 10.53% |
| Insurance | 9,899,197 | 1,164,725 | 11,063,922 | 10.53% |
| Other expenses | 2,950,869 | 347,195 | 3,298,064 | 10.53% |
| Expenses of JPA and consortium | 26,136,261 | 6,294,180 | 32,430,441 | 19.41% |
| Interest expense | 798,612 | 97,981 | 896,593 | 10.93% |
| Depreciation | 38,540,310 | 4,534,598 | 43,074,908 | 10.53% |
| Total expenses | 451,181,020 | 55,354,586 | 506,535,606 | 10.93% |
| Income (loss) before capital contributions | (32,369,881) | 7,256,349 | (25,113,532) | |
| Capital contributions - federal and local | 67,794,721 | 4,068,593 | 71,863,314 | 5.66% |
| Change in net position | <u>\$ 35,424,840</u> | <u>\$ 11,324,942</u> | <u>\$ 46,749,782</u> | |

NOTE 1 - BUDGETARY BASIS OF ACCOUNTING

The District's fiscal policies establish the framework for the management and control of the District's resources to ensure that the District remains fiscally sound. The District's goals and policies, which are approved by the Board of Directors, determine where and how District resources should be dedicated. For this reason, District goals, objectives, short and long-range planning and performance analyses are incorporated into the budget development process.

It is the policy of the District that the Board of Directors approves an annual budget prior to the beginning of each fiscal year. The budget is developed generally using the accrual basis of accounting. See the following section for a reconciliation of budget versus generally accepted accounting principles.

NOTE 2 - BUDGETARY BASIS DIFFERENCES

As discussed in Note 2, the accompanying basic financial statements have been prepared on the accrual basis of accounting in conformity with accounting principles generally accepted in the United States of America (GAAP). The following is a summary of the differences between GAAP and budgetary basis:

- Perspective differences resulting from the Corporation and the Paratransit operations not budgeted.
- Capital outlay presented represents capital outlay funded by the District's operations and this is reported as an outflow of budgetary resources but is not considered an expense for financial reporting purposes.
- Depreciation on capital assets funded by District operations is not budgeted, as it is not an outflow of budgetary resources.

The effect of these differences between budgetary and GAAP accounting on the June 30, 2019 basic financial statements of the District's budgeted fund is as follows (in thousands):

| Change in net position on GAAP basis Perspective differences | \$ | 46,800 <u>(45</u>) |
|---|-----------|------------------------|
| Change in net position on the budgetary basis | <u>\$</u> | 46,755 |

NOTE 3 - SCHEDULE OF REVENUES AND EXPENSE BY SERVICE AREA

As discussed in Note 1 to the financial statements, the District's basic financial statements include the financial activities of the District's Special Transit Service Districts No. 1 and No. 2. The amounts recorded in this schedule do not reflect paratransit activity and activity of the AC Transit Financing Corporation. The District's revenues between these Special Transit Service Districts are allocated based predominantly either on estimated actual revenues, farebox revenue allocations or on a ratio that uses service hours and service miles in Special Transit Service District's expenses between these Special Transit District's expenses between these Special Transit District's expenses between these Special Transit Districts are allocated based predominantly either on operator wages or on a ratio that uses service hours and service miles in both Special Transit Service Districts No. 1 and No. 2.